

DMPC Decision - PCD 716

Title: Consolidated IT Contract renewals FY20/21

Executive Summary:

This paper requests approval to renew selected existing IT service contracts where the renewal date is in the next year, to streamline the approvals process. This is designed to eliminate potential problems with tight turnaround times required for some contract renewals. This consolidated approach is only applied where no alternative solution exists which meets MPS requirements.

Recommendation:

The Deputy Mayor for Policing and Crime is requested to:

- Approve the renewal or extension of existing IT contracts up to a total limit of £32.537M per year.
- Approve delegated authority for the Director of Commercial Services to complete each of the contracts during 2020/21 within the limits detailed in the contract summary, including additional 20% tolerance upwards where costs are driven by officer numbers.

Deputy Mayor for Policing and Crime

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I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with the Code of Conduct. Any such interests are recorded below.

The above request has my approval.

Signature Date 26/3/20

PCD November 2018

PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE DMPC

1. Introduction and background

- 1.1. In Digital Policing there are a number of supplier contracts where for the following reasons:
 - exclusive rights reasons, such as the supplier exclusively owning the intellectual property rights in the software and therefore no other supplier is able to provide it;
 - technical reasons, such as there is simply no other supplier who provides a the same of equivalent product which meets the MPS's requirements;
 - economic/technical/compatibility reasons, such as infrastructure and Police operations cannot be re-engineered or re-designed to accommodate different a software/product without incurring disproportionate service disruption and/or unacceptable costs; and/or

no alternative solution exists which meets the MPS requirements (single tender actions).

1.2. Many suppliers are unwilling to enter into long term arrangements or negotiate on price until the end of the contract. As a result, Digital Policing and Commercial Services often have limited time between the contract end and the submission deadlines for the appropriate Governance meetings (PIB / IAM) to secure best value for money.

2. Issues for consideration

- 2.1. The requested consolidated approval would be subject to the renewals being for terms of no longer than three years (with the exception of the Eagle Data Centre), being contained within a total of £32.537M p.a. and where there is no material change to the existing provision.
- 2.2. There are procurement options that are not recommended as they will not provide any additional value and would be both resource intensive and time consuming including:
 - Conduct individual OJEU tender exercises. As there is an absence of competition for the requested renewals, undertaking OJEU tender exercises would not generate any valid responses, and
 - Mini Competition via Crown Commercial Service or other framework agreement. Although using a framework represents a quicker route to market than an OJEU process, there is still an absence of competition due to technical reasons.
- 2.3. There are existing routes to market available for some of these the contracts (but not all), for example via direct award under an existing frameworks and third party re-seller contracts whereby the existing supplier is already named on the framework or can be procured by the re-seller. There are good value for money benefits as well as the benefit of legal compliance of using these existing routes to market.
- 2.4. Wherever possible MPS shall seek to procure via these compliant existing routes to market.
- 2.5. Alternatively and where justified, procurements shall be conducted in accordance with the Public Contracts Regulations 2015 (see Legal Implications below).

3. Financial Comments

- 3.1. Funding and or cost implications in this request are fully funded within the MOPAC approved DP budget.
- 3.2. This consolidated list of selected IT contracts assumes the impact of inflation will be no more than £1.549M (5%) fully funded in the Digital Policing budget.
- 3.3. The actual future costs and constituents of the consolidated contract renewals will vary depending on price changes but also increases in officer numbers and the evolution of the technical estate, as services are retired, evolved and new services brought into operation.

4. Legal Comments

- 4.1. The Mayor's Officer for Policing Crime is a contracting authority as defined in the Public Contracts Regulations 2015 ("the Regulations"). All awards of public contracts for goods and/or services valued at £189,330 or above will be procured in accordance with the Regulations.
- 4.2. Paragraph 4.13 of the MOPAC Scheme of Delegation and Consent provides that the Deputy Mayor for Policing and Crime (DMPC) has delegated authority to approve all unforeseen variations and extensions to contracts with an original value of £500,000 or above, when the variation or extension is greater than 10% of the original value and/or is for a period of more than 12 months.
- 4.3. Paragraph 4.14 of the Scheme provides that the DMPC reserves the right to call in any proposal to award a contract valued at £500,000 or above.
- 4.4. Paragraph 7.23 of the Scheme provides that the Director of Strategic Procurement has consent to approve all proposals to award of all contracts with the exception of those called in through the agreed call in procedure.
- 4.5. The Public Contracts Regulations 2015 (PCR 2015) apply unless the contract is subject to an exemption from the PCR 2015. For example, agreements for the rental of land/property, buildings or other immovable objects such as data centres shall be exempt under (regulation 10(1)) which excludes property contracts from the PCR 2015. Legal advice shall be sought were it is considered that an exemption may apply.
- 4.6. Subject to any exemptions which may apply, contracts shall be procured or extended in accordance with the Public Contracts Regulations 2015. Either via existing compliant routes to market (direct call-off from an existing framework or value added reseller agreements) or in accordance with Regulation 32 or 72 of the Public Contracts Regulations 2015.
- 4.7. Regulation 32(2)(b) of the Public Contracts Regulations 2015 permits a negotiated procedure without prior advertisement where the works, supplies or services can be supplied only by a particular supplier only where:
 - Competition is absent for technical reasons, and
 - The protection of exclusive rights, including intellectual property rights.

- 4.8. Regulation 72(1)(b) of the Public Contracts Regulations 2015 which permits existing contracts to be extended up to 50% of the original contract value for technical and inconvenience, duplication of costs reasons.
- 4.9. The MPS shall either:
 - a) extend contracts in accordance with regulation 72; or
 - b) enter into new contracts via regulation 32; or
 - c) Use existing compliant routes to market (such as but not limited to existing frameworks or the MPS re-seller agreement).
- 4.10. The provisions of regulations 32 and 72 have been strictly applied and Digital Policing shall ensure the appropriate justification for application of these regulations is evidenced. Where required, Digital Policing and Commercial seek legal advice to ensure compliance.

5. Commercial Issues

- 5.1. Contracts shall be procured or extended in accordance with the Public Contracts Regulations 2015, unless exemptions apply. The procurement route would be either via existing compliant routes to market (direct call-off from an existing framework or value added reseller agreements) or in accordance with Regulation 32 or 72 of the Public Contracts Regulations 2015.
- 5.2. The MPS shall either:
 - a) extend contracts in accordance with regulation 72; or
 - b) enter into new contracts via regulation 32; or
 - c) Use existing compliant routes to market (such as but not limited to existing frameworks or the MPS re-seller agreement).
- 5.3. Where required, Digital Policing and Commercial seek legal advice to ensure compliance.

6. GDPR and Data Privacy

- 6.1. The MPS is subject to the requirements and conditions placed on it as a 'State' body to comply with the European Convention of Human Rights and the Data Protection Act (DPA) 2018. Both legislative requirements place an obligation on the MPS to process personal data fairly and lawfully in order to safeguard the rights and freedoms of individuals.
- 6.2. Under Article 35 of the General Data Protection Regulation (GDPR) and Section 57 of the DPA 2018, Data Protection Impact Assessments (DPIA) become mandatory for organisations with technologies and processes that are likely to result in a high risk to the rights of the data subjects.
- 6.3. The Information Assurance and Information Rights units within MPS will be consulted at all stages to ensure the renewals meet its compliance requirements.

7. Equality Comments

7.1. MOPAC is required to comply with the public sector equality duty set out in section 149(1) of the Equality Act 2010. This requires MOPAC to have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations by reference to people with protected characteristics. The protected characteristics are: age,

- disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.
- As this is an extension of existing services this work does not change any aspects relating 7.2. to equality or diversity.

8. **Background/supporting papers**

Report 'Consolidated IT Contract renewals FY20/21' 8.1.

Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOIA) and will be made available on the MOPAC website following approval.

If immediate publication risks compromising the implementation of the decision it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary.

Part 1 Deferral:

Is the publication of Part 1 of this approval to be deferred? NO

If yes, for what reason:

Until what date:

Part 2 Confidentiality: Only the facts or advice considered as likely to be exempt from disclosure under the FOIA should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a **Part 2** form – YES

ORIGINATING OFFICER DECLARATION	Tick to confirm statement (√)
Financial Advice:	
The Strategic Finance and Resource Management Team has been consulted on this proposal.	√
Legal Advice:	
The MPS legal team has been consulted on the proposal.	✓
Equalities Advice:	
Equality and diversity issues are covered in the body of the report.	✓
Commercial Issues	
The proposal is in keeping with the GLA Group Responsible Procurement Policy.	✓
GDPR/Data Privacy	
GDPR compliance issues are covered in the body of the report.	./
A DPIA is not required.	•
Director/Head of Service:	
The Interim Chief Finance Officer has reviewed the request and is satisfied it is correct and consistent with the MOPAC's plans and priorities.	✓

Interim Chief Executive Officer

I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Deputy Mayor for Policing and Crime.

Signature Date 20/3/20

PCD November 2018

Shan Peters





Consolidated IT Contract renewals FY20/21

MOPAC Investment Advisory Meeting 28/02/20

Report by Angus McCallum on behalf of the Deputy Commissioner

<u>Part 1 – This section of the report will be published by MOPAC. It is classified</u> as OFFICIAL – PUBLIC

EXECUTIVE SUMMARY

This report requests approval to renew selected existing IT service contracts. All the contracts are single tender actions as there are no immediate alternative arrangements feasible or possible. Maximum approval requested is £32.537M p.a. This will be funded from existing approved budgets.

Recommendations

The Deputy Mayor for Policing and Crime, via the Investment Advisory Meeting (IAM), is asked to:

- 1. Approve the renewal or extension of existing IT contracts detailed in the 2020/21 consolidated contract summary in Part 2 up to a total limit of £32.537M per year, fully funded within the MOPAC approved DP Budget.
- 2. Approve delegated authority for the Director of Commercial Services to complete each of the contracts during 2020/21 within the limits detailed in the contract summary, including additional 20% tolerance upwards where costs are driven by officer numbers.

And to note:

- Approval is required by March 2020 to allow renewal of those contracts detailed in the consolidated contract summary due to expire at the end of March 2020.
- If there are unforeseen material changes in business requirements, changes
 to the service provision or available contracting routes during 2020/21 for
 contracts covered by the contract summary the applicable contract will be
 brought back to IAM for specific approval where it exceeds the limits in this
 paper.

Time sensitivity

A decision is required from the Deputy Mayor by 15/03/2020. This is because a number of contracts require renewal on 01/04/2020.

Non-confidential facts and advice to the Deputy Mayor for Policing and Crime

1. Introduction and background

- 1.1 In Digital Policing there are a number of supplier contracts where for the following reasons:
 - exclusive rights reasons, such as the supplier exclusively owning the intellectual property rights in the software and therefore no other supplier is able to provide it;
 - technical reasons, such as there is simply no other supplier who provides a the same of equivalent product which meets the MPS's requirements;
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no alternative solution exists which meets the MPS requirements (single tender actions).

1.2 Many suppliers are unwilling to enter into long term arrangements or negotiate on price until the end of the contract. As a result, Digital Policing and Commercial Services often have limited time between the contract end and the submission deadlines for the appropriate Governance meetings (PIB / IAM) to secure best value for money.

2. Issues for consideration

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market than an OJEU process, there is still an absence of competition due to technical reasons.

There are existing routes to market available for some of these the contracts (but not all), for example via direct award under an existing frameworks and third party reseller contracts whereby the existing supplier is already named on the framework or can be procured by the re-seller. There are good value for money benefits as well as the benefit of legal compliance of using these existing routes to market.

Wherever possible MPS shall seek to procure via these compliant existing routes to market.

Alternatively and where justified, procurements shall be conducted in accordance with the Public Contracts Regulations 2015 (see Legal Implications below).

3. Contributes to the MOPAC Police & Crime Plan 2017-20211

3.1 These contracts provide a range of digital services that underpin the MOPAC Police and Crime Plan, for example recording systems for missing persons and intelligence, and network access to national systems etc.

4. Financial, Commercial and Procurement Comments

- 4.1 Funding and or cost implications in this request are fully funded within the MOPAC approved DP budget.
- 4.2 This consolidated list of selected IT contracts assumes the impact of inflation will be no more than £1.549M (5%) fully funded in the Digital Policing budget.
- 4.3 The actual future costs and constituents of the consolidated contract renewals will vary depending on price changes but also increases in officer numbers and the evolution of the technical estate, as services are retired, evolved and new services brought into operation.

5. Legal Comments

- 5.1 The Mayor's Officer for Policing Crime is a contracting authority as defined in the Public Contracts Regulations 2015 ("the Regulations"). All awards of public contracts for goods and/or services valued at £189,330 or above will be procured in accordance with the Regulations.
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¹ Police and crime plan: a safer city for all Londoners | London City Hall

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- 5.3 Paragraph 4.14 of the Scheme provides that the DMPC reserves the right to call in any proposal to award a contract valued at £500,000 or above.
- 5.4 Paragraph 7.23 of the Scheme provides that the Director of Strategic Procurement has consent to approve all proposals to award of all contracts with the exception of those called in through the agreed call in procedure.
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6. Equality Comments

6.1 As this is an extension of existing services this work does not change any aspects relating to equality or diversity.

7. Privacy Comments

- 7.1 The MPS is subject to the requirements and conditions placed on it as a 'State' body to comply with the European Convention of Human Rights and the Data Protection Act (DPA) 2018. Both legislative requirements place an obligation on the MPS to process personal data fairly and lawfully in order to safeguard the rights and freedoms of individuals.
- 7.2 Under Article 35 of the General Data Protection Regulation (GDPR) and Section 57 of the DPA 2018, Data Protection Impact Assessments (DPIA) become mandatory for organisations with technologies and processes that are likely to result in a high risk to the rights of the data subjects
- 7.3 The Information Assurance and Information Rights units within MPS will be consulted at all stages to ensure the renewals meet its compliance requirements.

8. Real Estate Implications

8.1 As this is an extension of existing services this work does not change any aspects relating to real estate.

9. Environmental Implications

9.1 As this is an extension of existing services this work does not change any aspects relating to the environmental impact.

10. Background/supporting papers

10.1 Report 'Consolidated IT Contract renewals FY20/21'

Report author: Jamie Hewitt, Director of Applications and End User Services, Digital Policing

Part 2 – This section refers to the details of the Part 2 business case which is NOT SUITABLE for MOPAC Publication.

The Government Security Classification marking for Part 2 is: OFFICIAL-SENSITIVE [COMMERCIAL]

Part 2 of 'Consolidated IT Contract renewals FY20/21' is exempt from publication for the following reasons:

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☐ It contains information on the value of individual contracts which, if published, may negatively impact the organisations ability to obtain best value in future sourcing work.

The exemption is covered under Article 2(2)(a) of the Elected Local Policing Bodies (Specified Information) Order 2011 (Data Protection Section 43 – Commercial Interests). The paper will cease to be exempt once the information is no longer commercially sensitive, likely 2 years after the contracts renewed in this paper have ceased.