

Reducing Reoffending Board Note of Meeting

21st January 2020

Organisations in Attendance:

Mayor's Office for Policing and Crime (MOPAC)
Youth Justice Board (YJB)
Her Majesty's Prison (HMP) Bronzefield
Met Police
National Probation Service (NPS)
London Councils

Her Majesty's Prison and Probation Service (HMPPS)
Her Majesty's Prison (HMP) Isis
London Heads of Community Safety (LHOCS)
London Borough (LB) Lambeth
Her Majesty's Court and Tribunals Service (HMCTS)
Public Health England (PHE)

Organisations Absent:

Department for Work and Pensions (DWP)
Clinks

Community Rehabilitation Companies (CRC)
Ministry of Justice (MoJ)

1. Welcome and Introductions

MOPAC welcomed the attendees to the RRB and gave apologies as above.

Actions from previous meeting and progress made on discussions

1	Youth disproportionality action plan to be shared at the next Board meeting.	Incomplete – a draft will be sent out to the group shortly, but not to be shared more widely until signed off
2	MOPAC to organise a separate session on release planning involving all partners, checking previous workshops to ensure there is no duplication. Board to escalate the results of this session to LCRB. Is there a short-term answer to improving release planning which can be implemented ahead of the probation recommissioning piece?	Ongoing – the agenda contains an item on the new model and so this will be picked up next time
3	MOPAC to circulate MoU 2.0 draft after Devolution Board on 27th September	Delayed – MoU 2.0 was delayed due to December election.
4	MOPAC to ensure that custody case figures are reflected in the persistent offender data.	Complete
5	MOPAC to develop the disproportionality workplan and circulate in advance of the next meeting for partnership input.	Complete
6	MOPAC to contact female offender services and work to improve ethnicity recording.	Complete

7	MPS to link in with MOPAC on stop and search data and wider context. Deep dive to be brought back to a future meeting.	Complete
8	Partners should consider how they are able to work more closely with the MPS in the custody environment, contributing to a public health approach.	Complete
9	MOPAC and MPS to work with partners on developing a forward look and vision for police custody over the next few years. Letter to be sent to adult social services, Directors of Public Health and LHoCS.	In progress
10	MOPAC to provide short briefing on CSTR	Complete
11	A more substantive item on Prison Pathfinder will be on the agenda at the next meeting.	Complete

2. Performance Data and Updates

The release of reoffending statistics by the MoJ was delayed until 30th January and so no new reoffending statistics were provided for the board. In addition, the Criminal Justice Statistics Quarterly release had also been delayed.

Action: MOPAC to send out updated data pack once MoJ data is published

MOPAC provided an update on the disproportionality measures, which were drafted and circulated in advance for comment. Some entries have been informed by the youth action plan where relevant, and the board were asked which areas they would like to prioritise.

The Board chose to prioritise stop & search and would like to see this at the next meeting.

Action: Stop & Search deep dive to be scheduled for next meeting.

It was suggested to consider ‘charge, courts, and sentencing’ to understand what kind of data is available and ensure realistic actions. In particular, it was highlighted that there are already several court user groups, so it may be best to see how these could be used to consider disproportionality.

It has also been agreed that Transitions, which was previously the remit of the Safer Children and Young People Board (SCYPB), would now be discussed at the RRB, given that the cohort are adults and the links with new probation arrangements.

3. New Probation Model

HMPPS presented on the new probation mode, highlighting the challenges experienced with CRCs, with their contracts expiring in June 2021. This presents an opportunity to get a reform programme right, which will be a new system of delivering.

There is recognition of the important role of the voluntary sector in relation to delivering accredited programmes.

The interim TOM is likely to be published towards the end of February 2020, with final TOM due in the Summer. Competition for delivery partners has started and bids are being evaluated.

The NPS will be moving from 7 divisions to 12 probation regions, offering the opportunity for more place-based commissioning; London will be one region. Each region will have its own dynamic framework, and

HMPPS are keen to ensure a mix of providers. Co-commissioning will form an important part of this, encouraging stakeholders across regions to look at what services can be co-commissioned. Competition for the dynamic framework is expected to begin in April.

There was discussion on the definition of co-commissioning, and whether there would be budget for Local Delivery Units. The Regional Director does have a budget and LDU budgets is the ambition for London over time.

The DF competition will be at a PCC level geographically, but is not going through PCCs. The Board would like to see the ability to co-commission at a Local Authority level built in, and to ensure that lessons are learnt from the prison education DF.

Action: Small group of Board members to form a workshop with HMPPS for further engagement around the new arrangements. Interested members to inform MOPAC, who will arrange.

The need areas in the dynamic framework have been grouped together, with groupings going out to tender separately.

Action: HMPPS to circulate probation model slides after meeting, and groupings of need areas under the Dynamic Framework.

Action: Probation transition arrangements to be discussed at a future meeting.

4. Prison Pathfinder

All pathfinder services are now live in HMP ISIS, including a universal youth work service across the prison, and a mindfulness delivery course, amongst others. The services specifically target young men with high levels of violence in the community and in prison.

The youth work service is universal, with every young person seen on induction and engaged in one-to-one and in groups, and the prison has seen improvements in behaviour. The early indicators of the impact will be seen within the next couple of months once cohorts have gone through the interventions.

HMP Wormwood Scrubs is several months behind this timeline due to its later commencement however it now has all but one strand of work up and running. There is group intervention for BAME men under thirty and other interventions including a mindfulness programme will start in Q1 2020. There is also a dedicated police resource who has made a huge impact in a short space of time.

MOPAC's Evidence and Insight team is working closely with HMP ISIS to pull together a logic model for the evaluation of the service. With many young men accessing multiple services there is a difficulty in working out which of the services (or the full suite of support) is causing the improvement.

Action: MOPAC to invite probation colleagues to the Prison Pathfinder Working Group

5. London Approach to Drugs

The DIP review has raised a number of additional questions around the complexity of funding picture for drug services in London, and we need an approach to drugs which is wider than just DIP.

MOPAC is commissioning two pieces of consultancy work, through a partnership approach between MOPAC, the VRU, the GLA, and the Met, one of which will take forward the next steps on the DIP review. Successful providers will be commissioned in February, followed by a 12-week delivery period, to be concluded in June. The timelines around this will help inform the next Police and Crime Plan as well as future decisions on the London Crime Prevention Fund.

MOPAC is seeking suggestions from board members and others for providers who have specialist knowledge of the sector. A letter was sent out to local boroughs, asking if they want to be more involved in the piece but there has not been much interest.

Action: MOPAC to send the DIP request to Rangan to recirculate to LHOCS

Action: Interim findings to be discussed in the next board meeting.

6. Female Offenders

Phase 1 of the Female Diversion Pilot became operational on 2 September 2019 in BCU Central North area (Camden & Islington), mobilisation plans for roll out to BCU South (Lambeth & Southwark) in place. Throughput of women offenders onto the pilot is worryingly low and is not on the trajectory to achieve target, with only 13 Conditional Cautions having been given to women thus far.

It has been agreed to widen the residency criteria, as many of the women that came through the custody suites in BCU Central North are transient and non-resident on Camden or Islington boroughs. The net was widened to include women that are residents of seven neighbouring boroughs. In addition, the Met is delivering a rolling training programme for officers to raise awareness of the pilot and the procedures and processes governing the use of Conditional Cautions and identification of women onto the pilot.

With regards to the Blueprint Delivery Group, three areas were agreed whereby we would have a focus meeting on each to develop an action plan, then at each meeting monitor progress against the three action plans. The areas agreed were:

- Year 1 - Accommodation/Mothers/Benefits
- Year 2 – (needs lens) Mental Health/Drugs/Dual diagnosis
- Year 3 – (safeguarding lens) Prostitution/Girls and Gangs/looked after children

It was agreed to disband the Female Offender Strategy Group, merging and replacing it with the Blueprint Delivery Group into one group.

VRU-funded Female Offender Projects are on track, in providing parenting and DV provision, mental health support, legal support for women in Prison, and more. –

7. AOB

An updated was provided on the Police and Crime Plan (PCP), which is developed every four years in line with the Mayoralty. In order to develop the PCP, there will be four broad stages of work:

- Pre-election planning, November 2019 – March 2020
- Post-election development, April 2020 – August 2020
- Formal consultation, September 2020 – November 2020
- PCP drafting, December 2020 – March 2021.

The next RRB meeting will take place after the election, and so can be used to consider the areas to push in the next iteration of the PCP.

Date of next meeting

Monday, 18th May 2020

Actions Log

1	MOPAC to send out updated data pack once MoJ data is published
2	Stop & Search deep dive to be scheduled for next meeting.
3	Small group of Board members to form a workshop with HMPPS for further engagement around the new arrangements. Interested members to inform MOPAC, who will arrange.
4	HMPPS to circulate probation model slides after meeting, and groupings of need areas under the Dynamic Framework.
5	Probation transition arrangements to be discussed at a future meeting.
6	MOPAC to invite probation colleagues to the Prison Pathfinder Working Group
7	MOPAC to send the DIP request to Rangan to recirculate to LHOCS
8	Interim findings to be discussed in the next board meeting.