# **GLA**ECONOMICS

Working Paper 95

# East of England labour market projections 2017

Mike Hope June 2018



**MAYOR OF LONDON** 

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### **Executive summary**

This report presents employment projections for the East of England<sup>1</sup> by sector to 2041. These are trend projections and estimate jobs in future years based on the historic productivity relationship between output and jobs, and assumed future output growth.

This is the first time that GLA has produced projections for the South East of England, and so the results are **experimental**<sup>2</sup>. GLA Economics presented these projections, and projections for the South East of England, to the Wider South East Officer Working Group<sup>3</sup> on 5 September 2017. The representative bodies for the East of England, the East of England Local Government Association<sup>4</sup> (EELGA), and the South East of England, South East England Councils<sup>5</sup>, attend this meeting. At the request of the EELGA Cambridge Econometrics has conducted a comparison with its modelling for the East of England forecasting model<sup>6</sup> (EEFM), and the GLA modelling both in terms of methodology and results.

The central projections estimate that employment in the East of England will grow at an annual average rate of 0.92 per cent, equivalent to 32,000 jobs per annum, to reach 3.912 million in 2041. Jobs in the Professional, real estate, scientific and technical sector are expected to grow strongly, accounting for over a third of the total increase expected in the East of England to 2041. Strong employment growth is also expected in the Construction, Accommodation and food services, Education and Health sectors – collectively accounting for over 85% of the expected total East of England increase to 2041.

The central projections in this paper use the 2016 employment data point as the starting point from which to project. There has been strong growth in employment in the past few years – much stronger than would have been expected given output growth (the so-called 'productivity puzzle'). As more analysis is published on this conundrum and as the outlook for the UK economy continues to be unclear it is possible that there may be a new trend in output growth (compared to the historic trend used to derive the productivity relationship on which the projections are based) – the potential consequences are explored further in this paper.

The analysis underpinning these projections was originally completed alongside that for the 2017 London Labour Market Projections in Spring 2017, and used the information available at the time. Subsequently the Office for National Statistics (ONS) has published workforce jobs data for 2017, and the Office for Budget Responsibility (OBR) revised downwards its assumptions for UK output and productivity growth. This information has not been incorporated in the modelling in this paper for consistency with the published London projections.

<sup>&</sup>lt;sup>1</sup> The definition used is Government Office Region

<sup>&</sup>lt;sup>2</sup> ONS describes experimental statistics as in the testing phase, and not yet fully developed, see <u>Guide to Experimental Statistics</u> <u>– Office for National Statistics</u>

<sup>&</sup>lt;sup>3</sup> This is part of the governance structure to support the Wider South East Summit of the Mayor of London, London Councils, the East of England Local Government Association, and South East England Councils. The purpose of the Summit is to promote Policy and infrastructure collaboration across the Wider South East | London City Hall

<sup>&</sup>lt;sup>4</sup> This is a politically-led, cross party organisation which works on behalf of 52 local councils in the East of England, see EELGA

<sup>&</sup>lt;sup>5</sup> South East England Councils promotes the views and interests of local government in the South East of England. GLA extended an offer to this group to comment on, and contribute, to a review of GLA projections for the East and South East of England.

<sup>&</sup>lt;sup>6</sup> See <u>Cambridgeshire Insight – East of England Forecasting Model (EEFM)</u>. This produces forecasts for the East and South East of England.

The projections rely heavily on historic data. As a matter of course the GLA uses ONS data, where available. This is available for jobs from 1996, and for output, as measured by Gross Value Added (GVA), from 1997. To support judgements about future trends the GLA has developed its own back series of data to 1981 for jobs and GVA.

### Introduction

This report presents GLA Economics' projections of employment (jobs) in the East of England, and disaggregated by sector.

The East of England and sector projections are trend projections and estimate jobs in future years based on the historic productivity relationship between output and jobs, and assumed future output growth.

This report begins with a brief overview of the methodology used and a discussion of a review by Cambridge Econometrics. It then presents the results for the East of England as a whole and is followed by some sensitivity analysis. The results by sector follow this.

### East of England region

The standard current definition for the East of England is the Government Office Region (GOR). There is also a GOR for the South East of England. London is another such region. The regional offices were established in 1998, although they no longer exist.

The geography associated with the GOR continues as the main spatial definition for the area, and is used in ONS publications. Prior to the establishment of GORs the ONS used Standard Statistical Regions (SSRs) as its main spatial definition for analysis.

There were two SSRs for the WSE:

- East Anglia
- Rest of South East

The geography for these two SSRs maps exactly onto the geography for the GORs of the East of England and South East of England.

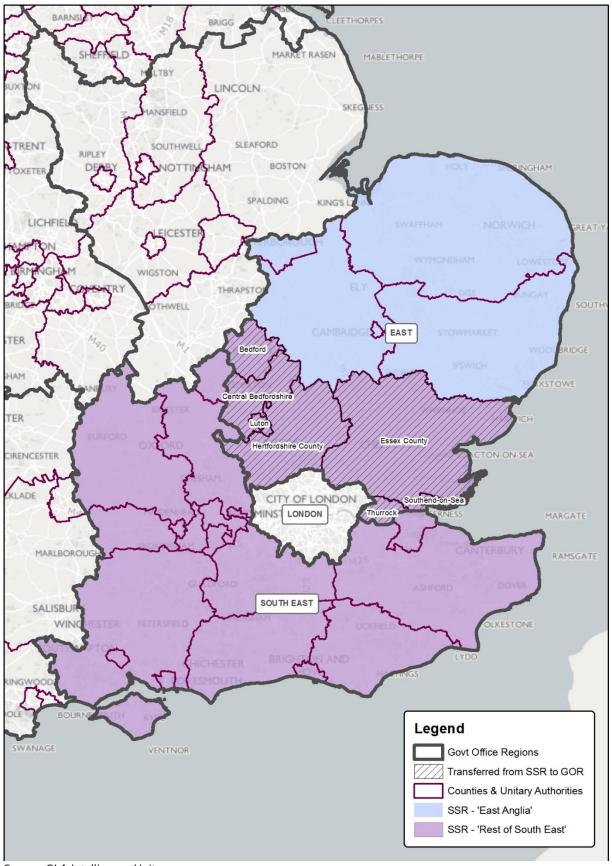
The East of England consists of:

- East Anglia
- Bedfordshire and Hertfordshire
- Essex

The South East of England is the same as the Rest of South East SSR less:

- Bedfordshire and Hertfordshire
- Essex

The geographies, and relationship to London, are at Map 1.



Map 1 Alignment of Government Office Regions and Government Statistical Regions in the Wider South East of England

Source: GLA Intelligence Unit

### Methodology

The medium-term trend-based projections in this paper use the same methodology as the London projections<sup>7</sup> (the rationale for this methodology and further details can be found in *Box* 1: Should the employment projections 'jump off' from the 2016 level of employment and Appendix A: Methodology for GLA Economics' trend-based medium-term projections). The East of England and sector projections are, again, based on the employee and self-employed components of ONS Workforce Jobs series<sup>8</sup>. The East of England individual sector projections are constrained to the total for the East of England employment projections.

All medium-term trend-based projections are constructed by using the latest data point from which to project. Previous papers have highlighted a potential issue with this approach<sup>9</sup> and this issue is explored again in this paper given the continuation of recent productivity trends (what has come to be known as the 'productivity puzzle').

These projections, and the corresponding projections for the South East of England, have been produced in the spirit of cooperation. They are to provide a shared understanding of the technical evidence to inform plan-making across the Wider South East.

GLA Economics presented these projections, and projections for the South East of England, to the Wider South East Officer Working Group<sup>10</sup> on 5 September 2017. The representative bodies for the East of England, the East of England Local Government Association<sup>11</sup> (EELGA), and the South East of England, South East England Councils<sup>12</sup>, attend this meeting. At the request of the EELGA Cambridge Econometrics has conducted a review. This provided a comparison with its modelling for the East of England forecasting model<sup>13</sup> (EEFM), and the GLA modelling both in terms of methodology and results. GLA Economics welcomed this request as its expertise is principally in the London economy, and it has conducted less analysis of the Wider South East<sup>14</sup>.

There are similarities between the approach adopted by GLA and CE to estimate future jobs numbers namely that both models look forward on the basis of productivity and GVA assumptions. CE had a number of comments on the GLA Economics approach:

• GLA Economics estimates jobs at the level of the region, and constrains sector estimates to regional jobs totals. An alternative would be to project sector jobs at a national level, and allocate across regions. A feature of jobs growth in the London economy has been

<sup>&</sup>lt;sup>7</sup> At London labour market projections 2017 | London City Hall and on London Datastore

<sup>&</sup>lt;sup>8</sup> Annual averages, excluding sectors T (activities of households as employers; undifferentiated goods and services producing activities of households for own use) and U (activities of extraterritorial organisations and bodies).

<sup>&</sup>lt;sup>9</sup> See, for example, GLA Economics 'Working Paper 38: Employment projections for London by sector and trend-based projections by borough', p.6.

<sup>&</sup>lt;sup>10</sup> This is part of the governance structure to support the Wider South East Summit of the Mayor of London, London Councils, the East of England Local Government Association, and South East England Councils. The purpose of the Summit is to promote Policy and infrastructure collaboration across the Wider South East | London City Hall

<sup>&</sup>lt;sup>11</sup> This is a politically-led, cross party organisation which works on behalf of 52 local councils in the East of England, see <u>EELGA</u>

<sup>&</sup>lt;sup>12</sup> <u>South East England Councils</u> promotes the views and interests of local government in the South East of England. GLA extended an offer to this group to comment on, and contribute, to a review of GLA projections for the East and South East of England.

<sup>&</sup>lt;sup>13</sup> See <u>Cambridgeshire Insight – East of England Forecasting Model (EEFM)</u>. This produces forecasts for the East and South East of England.

<sup>&</sup>lt;sup>14</sup> See, for example, Chapter 2 of <u>Economic Evidence Base for London 2016 | London City Hall</u> for some analysis it has conducted.

the clustering of jobs in central areas, and how this allows agglomeration economies to be reaped<sup>15</sup>. This provides a justification for London regional level projections. It is less clear how defining a feature this is of jobs growth in the East of England economy.

- A corollary is that there is not a sense check between GLA Economics jobs projections, and those for the national economy. Now that GLA Economics has produced projections for the East and South East of England<sup>16</sup>, as well as London, the overall share of UK jobs covered by these projections is close to half. GLA Economics does not at the present time have UK-level jobs projections.
- Another sense check would be against labour supply derived from population projections. In its London labour market projections GLA Economics provides an alternative jobs projection based on a constant employment rate applied to the GLA working age population projection. This document has a similar analysis, and has an additional sense check of a comparison of on trend jobs projections<sup>17</sup>.

CE argued that the productivity growth rate assumption for the East of England was too high. GLA Economics tested these changes, and the UK GVA growth rate assumption used by CE in its model. The two sets of changes were offsetting and left the GLA Economics jobs projections largely unchanged. It should also be noted that differences in methodology can lead as well to differences in outcomes for sector projections.

CE also noted that a consequence of GLA Economics assumptions is that the estimated growth rate for jobs in the East and South East is higher than for London. By construction it is inevitable that the GLA will estimate a slowing down of jobs growth in London when it assumes a slowing down in GVA growth but no corresponding change in productivity growth.

EELGA has expressed interest in GLA projections because it provides additional evidence to the EEFM. GLA Economics has published comparative analysis of different forecasts for London<sup>18</sup>, which shows that there can be a range of outcomes across well respected forecasts. This recognises that there is always uncertainty around how an economy might evolve. GLA Economics provides these projections in this spirit, and it should thus be noted that they are **experimental<sup>19</sup>**. GLA Economics will keep its methodology under review.

The main projections are to 2041, while projections published on London Datastore are to 2050<sup>20</sup>. East of England total and sector projections apply the same methodology for the period to 2050 as for the period to 2041.

<sup>&</sup>lt;sup>15</sup> See, for example, Chapter 2 of Economic Evidence Base for London 2016 | London City Hall

<sup>&</sup>lt;sup>16</sup> See <u>https://www.london.gov.uk/business-and-economy-publications/wider-south-east-labour-market-projections-2017</u>

<sup>&</sup>lt;sup>17</sup> The results are at Table 3 for a jumping off point of 2008, the last year estimated to be on trend for jobs growth

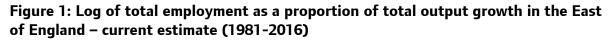
<sup>&</sup>lt;sup>18</sup> See <u>CIN 40: Performance of GLA Economics' employment projections | London City Hall</u>

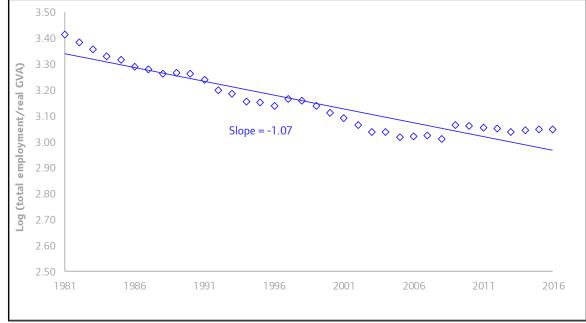
<sup>&</sup>lt;sup>19</sup> ONS describes experimental statistics as in the testing phase, and not yet fully developed, see <u>Guide to Experimental Statistics</u> <u>- Office for National Statistics</u>

<sup>&</sup>lt;sup>20</sup> See <u>https://data.london.gov.uk/dataset/wider-south-east-long-term-labour-market-projections</u>

### Total East of England employment projections

As mentioned above, the projections rely on historic productivity (output divided by employment). Figure 1 shows the logged ratio of employment to output (the inverse of productivity) for East of England-wide employment underlying both the current and previous projections. The chart also includes a fitted local regression curve to highlight the historic trend. As a log, the negative gradient is equal to the output growth that would be required to maintain stable employment i.e. a gradient of -1.0 suggests that an annual output growth of 1.0 per cent would maintain zero employment growth<sup>21</sup>. So, in the case of the East of England output growth of 1.07% a year would maintain zero employment growth.





Source: GLA Economics

Figure 1 shows that, in most years, productivity is close to trend (where trend is represented by the fitted regression line) with it moving closely around trend depending on the economic cycle.

Recently, however, productivity growth has continued to diverge from trend. This has been puzzling many respected organisations and economists and its implication for the projections in this paper is explored further in Box 1.

In order to generate long-run employment projections for the East of England GLA Economics combines an output growth assumption with a projected productivity trend (the latter of which is based on the observed historic productivity trend).

To put this in context the latest Office for Budget Responsibility (OBR) at the time of completion of these projections revised downwards the GDP growth forecast for the rest of the

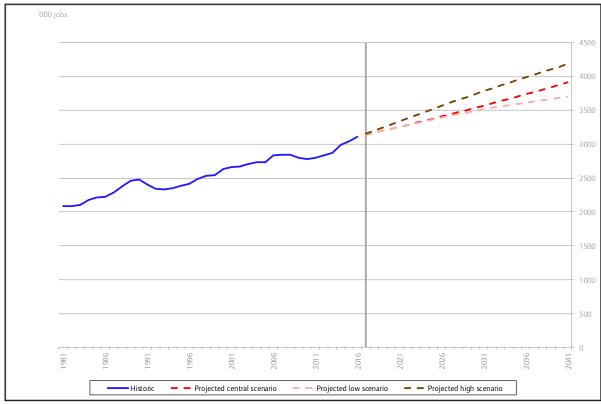
<sup>&</sup>lt;sup>21</sup> The log of employment growth is the same as log (output growth/productivity growth). If both output growth and productivity growth are 1.0 then their ratio is 1, and log (employment growth) = log (1) = 0. From which it can be concluded that employment is stable.

decade to an average of 2.1 per cent a year, and 2.0 per cent in 2021. GLA Economics is assuming average East of England GVA growth of around 2.0 per cent a year to 2041.

The productivity trend used for the medium-term employment projection to 2018 is the trend for the East of England from 1981 to 2016, and the trend used for later years of the projection is also the trend from 1981 to 2016.

The results of the projection are presented in Figure 2. The projections estimate that employment in the East of England will grow by an annual average rate of 0.92 per cent, equivalent to 32,000 jobs per annum, to reach 3.912 million in 2041. For completeness and comparison, the Figure includes low and high jobs scenarios – definitions and results are available below in the section on sensitivity testing.

Figure 2: Historic and projected employment in the East of England (thousands), 1981-2041



Source: GLA Economics

# Box 1: Should the employment projections 'jump-off' from the 2016 level of employment?

The trend methodology used to construct the projections in this paper is based on the premise that a variable's history includes the effects of everything that has driven it. In other words, to get to its current level, employment has been impacted by economic growth, population, migration, changes in sectoral growth, technology, working practices and so on. The relationship between all these drivers and employment is implicit in the historic employment data.

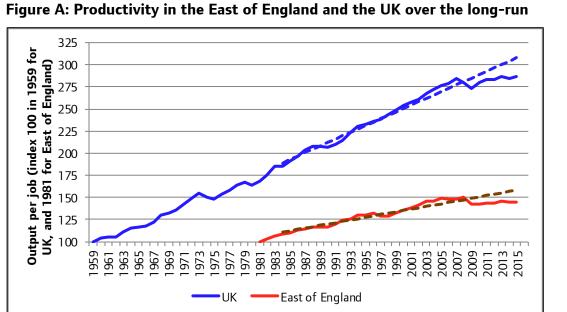
Although, as many other forecasters do, it is possible to look at each of these drivers individually to assess their impact and model them individually, there are likely to be so many drivers that attempting to model them would likely only partially explain the history. Moreover, to model the drivers requires an understanding of the drivers of those drivers that results in a myriad of variables each supposedly impacting on employment. For example, if international migration is thought to affect employment then it is necessary to consider what affects international migration (so things like conditions in the individuals' home country, relative output growth, cost of travel and so on). It is then necessary to be able to say how these factors are likely to change in 20 years, or so, time, such that the employment projections also depend heavily on these necessary underlying assumptions. This approach may be reasonable when considering what employment may be in the short-term. However, the further into the future one goes the greater the compound error is likely to be on the forecasts for the drivers of employment. The cumulative effect of this across all the drivers can then raise doubts as to the reliability of the future employment estimates that are dependent on them.

The trend-based methodology that GLA Economics adopts is arguably a more reasonable approach so long as (a) the variable is not random (in other words, it follows a relatively stable path) and, (b) future shocks or structural changes do not differ in magnitude to those in the past. Applying this to productivity (which is used as the basis for our projections given the mathematical relationship between employment and output whereby  $\Delta$  in employment =  $\Delta$  in output –  $\Delta$  in productivity), as can be seen in Figure 1, productivity is not a random variable and has historically followed a trend. Regarding structural changes, this is ultimately a point of judgement. Whilst Figure 1 does not clearly suggest structural changes in the productivity trend for the East of England, especially as there have been other periods both above and below trend, there have been questions as to whether more recently the trend in productivity is reflective of a new trend/structural change.

In the five years since 2011 alone, employment has grown by 11.1 per cent, which equates to an annual average growth rate of 2.1 per cent or 62,000 jobs per year. This contrasts starkly to a total growth of 34.4 per cent, or an annual average growth rate of 1.0 per cent or 23,900 jobs per year, over the 30-year history from 1981 to 2011. At the same time, however, in the five years since 2011 output in the East of England has grown by an average annual rate of 2.3 per cent, which compares to the estimated 2.2 per cent per annum experienced between 1981 and 2011.

The impact of these relative changes in employment and productivity growth is, perhaps, particularly stark when looking at productivity over the long run and over a number of economic cycles (see Figure A). To support this comparison Figure A includes trendlines for East of England and UK productivity growth for 1984-2011 (and extended to 2015).

#### Box 1 continued



Source: ONS and GLA Economics

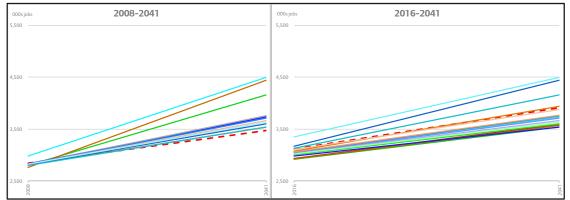
What is striking, particularly at a national level, is that productivity growth has remained at a low rate since the 2008 recession, and has not recovered to long-run trends. The length of this period of low productivity growth is the basis for the OBR making the judgement that productivity growth may take some time to recover to historic rates. GLA Economics has made a similar judgement in the construction of these employment projections.

The recent exceptional growth in employment raises the question of where the GLA Economics projections should start from – or the year from which they should 'jump off'. This is something that the projections have previously considered (see, for example, Working Paper 38 page 6) but has become an increasingly important issue with the recent productivity trend. So, the question of what the jumping-off point for the projections should be comes down to whether the 2016 level of employment is representative of an 'on-trend' point in the economic cycle, and if not, what year is?

To understand this better GLA Economics looked at a series of economic commentators to see when they estimated the economy to be on trend. The corresponding employment levels in these periods were then trended to produce a range of on-trend employment projections (see Appendix B for further details). In the balance of that work, 2008 appears to be the last year that the East of England's employment was 'on-trend'. This can also be seen by looking at Figure B. The various solid lines show a range of potential on-trend employment levels through to 2041. The dotted red lines show how GLA Economics employment projections would sit within that range if they jump-off the ontrend 2008 estimate of employment (left hand) and if they jump-off the 2016 employment estimate (right hand).

#### Box 1 continued

# Figure B: Performance of GLA Economics employment projections starting from different base years compared to a range of estimated on-trend projections



Source: GLA Economics

As Figure B shows, the projections which use the latest employment data point to jump off from are likely to start above many of the existing estimates of trend, and be at the lower end of the majority of other estimates in 2041 suggesting projected levels of employment in 2041 that may be slightly on the low side in comparison to trend.

However, estimates of output gaps and trend points in the economy are notoriously difficult to estimate and the likely future long-run path of productivity remains unclear. This is an area that GLA Economics, alongside others, continue to monitor closely. Given productivity has previously diverted from the trend line (albeit perhaps not as much) (see Figure 1), and the remaining uncertainty around developments in the economy, then the East of England jobs projection does not look unreasonable. Nonetheless, as the situation evolves, GLA Economics will continue to monitor the situation and review their methodology.

### Sensitivity testing

Given the recent employment performance (see Box 1) and future economic uncertainty, a number of alternative employment projection scenarios have been produced as a means of sensitivity testing the central scenario. These are based on alternative assumptions from the key underlying assumption in the 'central' projections presented in the previous chapter, and are summarised in Table 3<sup>22</sup>. For context, the table also includes summary information on the historic employment growth experienced in the East of England (1990 and 2007 were years when employment was at a cyclical peak, and 1982, 1993 and 2010 were years when employment was at a cyclical trough), something which is key to put these alternative scenarios into a wider context.

	2041 employment level (millions)	Per annum employment growth (2016-2041 for projections)						
		average %	level					
Historic 1982 to 2016	-	1.19	30,230					
Historic 1982 to 2012	-	1.03	25,140					
Historic 1990 to 2016	-	0.88	24,260					
Historic 1990 to 2012	-	0.61	16,230					
Historic 1993 to 2016	-	1.25	33,710					
Historic 1993 to 2012	-	1.03	26,400					
Historic 2007 to 2016	-	0.99	29,280					
Historic 2007 to 2012	-	-0.07	-2,050					
Historic 2010 to 2016	-	1.89	55,040					
Historic 2010 to 2012	-	1.01 28,250						
Central growth assumption (medium term 2.0% pa, remaining at 2.0% pa)								
Central scenario, 2016 jump-off	3.91	0.92	31,990					
2008 jump-off	3.47	0.92	28,340					
High growth assumption (medium term 2.5% pa, falling off to 2.0% pa)								
2016 jump-off	4.18	1.19	42,920					
2008 jump-off	3.71	1.19	38,030					
Low growth assumption (medium term 2.0% pa, falling off to 1.5% pa)								
2016 jump-off	3.70	0.70	23,610					
2008 jump-off	3.28	0.70	20,920					

#### Table 3: Summary results from alternative assumptions

Note: 2041 employment levels have been rounded to the nearest 10,000; percentages have been rounded to the nearest 2 decimal places, and the per annum projected growth in employment numbers to the nearest 10.

One of the fundamental assumptions underpinning the projections is regarding the long-run annual rate of output growth in the East of England. Under the 'central' scenario GLA Economics assumes a medium-term growth rate of 2.0 per cent per annum over the period to 2018, and this remains at the rate of 2.0 per cent per annum over the longer term. As such, it assumes that the East of England grows at a similar rate as the UK in the long run.

<sup>&</sup>lt;sup>22</sup> The figures for the jumping off point of the last on trend year of 2008 are lower than for the 2016 jumping off point because jobs in 2016 were above the estimated trend.

The London labour market projections 2017<sup>23</sup> also assumed convergence to a GDP rate of growth of 2.0 per cent per annum, in line with an extrapolation of the OBR medium-term projections from March 2017 into the long-term<sup>24</sup>. The OBR published in January 2018 a long-term projection that assumed a recovery of long-term GDP growth to 2.2 per cent per annum.

To test the sensitivity of the projections to the assumed output growth rate, the model has been re-run under different assumptions for the medium and long-term growth rates. In the high scenario, the medium-term assumption is a 2.5 per cent per annum GVA growth rate in the East of England. This is consistent with what had previously been the OBR assumption for long-term output growth potential. The low scenario maintains in the medium term the growth rate assumption of the central scenario of 2.0 per cent to 2018. It assumes in the longer term a 1.5 per cent per annum GVA growth rate. This recognises the downside uncertainty in the future output potential for the UK and East of England economies.

Under the high assumptions of medium-term output growth of 2.5 per cent per annum and long-term output growth of 2.0 per cent per annum, and with employment projected off from the 2016 level, employment grows at 1.19 per cent per annum – this is higher than the annual growth rate seen in employment from all years from 1981 onwards to 2016. By 2041, employment in this scenario is projected to reach 4.18 million – equivalent to an additional 42,920 jobs per annum. This level of employment in 2041 is 7.0 per cent higher than under the 'central' scenario.

Under the low assumptions (with medium-term growth of 2.0 per cent per annum and long-term output growth of 1.5 per cent per annum), and with employment projected off from the 2016 level, employment grows at 0.70 per cent per annum, equivalent to 23,610 jobs. By 2041 employment is estimated to reach 3.70 million under this scenario – 5.4 per cent lower than under the central scenario.

Another necessary assumption regarding these projections is in which year the projections should start. The conclusion of Box 1 was that 2008 was the last on trend year for employment, and for that reason it is an alternative year from which the projections might 'jump off'. Table 3 also presents the results of combining the alternative 2008 jump-off year with the high, central, and low output growth scenarios above. Under a high output growth scenario employment is estimated to grow to 3.71 million by 2041 – this is 5.2 per cent (or 0.2 million) below the central scenario (and 2016 jump off point) presented in this paper.

<sup>&</sup>lt;sup>23</sup> At London labour market projections 2017 | London City Hall

<sup>&</sup>lt;sup>24</sup> This was the forecast available at the time of completion of the projections. See <u>Economic and fiscal outlook – March 2018 -</u> <u>Office for Budget Responsibility</u>, and from where it is possible to access previous forecasts

#### Box 2: An alternative method of estimating future employment in London?

In 2003 GLA Economics considered an alternative methodology to estimate long-run employment (Working Paper 4: Long-term Employment Projections for London, GLA Economics). The methodology employed is repeated here - using projections of the population and the employment rate - to see what it may suggest for employment levels in 2041. Under this alternative model the assumption is made to hold the employment rate constant. Some may argue that results from such a model present a potential underestimate because, for example, of the likely impact from changes in the state pension age and abolition of the compulsory retirement age. However, such impacts would need to be balanced against factors that may reduce the employment rate, such as the raising of the participation age for young people. Nonetheless, given the complexity of the labour market, arguments suggesting the long-run employment rate (see Figure C) this could be considered a reasonable alternative approach against which to benchmark the central projections in this paper.

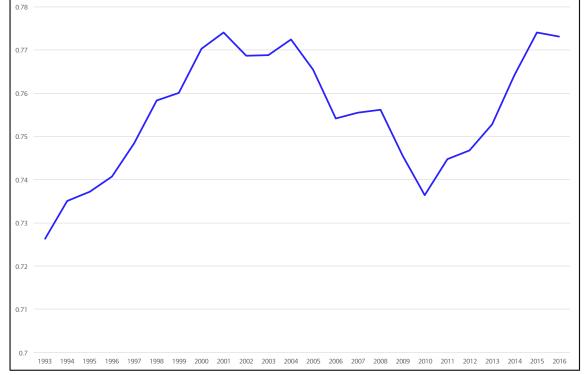


Figure C: East of England's historic 16-64 working age employment rate

Source: Annual Population Survey, ONS

Under this alternative methodology (for which further details, including data sources and limitations, are provided in Appendix C) jobs in the East of England are estimated to reach 3.41 million in 2041 – representing an average annual increase of 0.36 per cent, or an additional 11,860 jobs per annum. This estimate lies above the estimate for the low growth scenario and 2008 jump off, and close to the central scenario and 2008 jump off (at Table 3). Indeed, as this alternative method is based on the working age population, does not include older workers, and has methodological limitations, it may be considered a cautious alternative.

### Employment projections for the East of England's sectors

Sector level projections for the East of England are constructed using the same trend-based methodology as is used for the East of England's total employment in the previous chapter. The data for employment across sectors comes from the same data sources for 1981-2016, with the productivity measure used being sector employment over East of England GVA.

Charts showing the logged employment over East of England output for each sector are presented in Appendix D.

As a final step to producing sector employment projections the results across sectors are constrained to the East of England total projections above to reconcile them.

Table 4 shows the trends identified to use in projecting for each of the sectors as well as summary information on the resultant projections. Figures 3a and 3b show the projected employment levels.

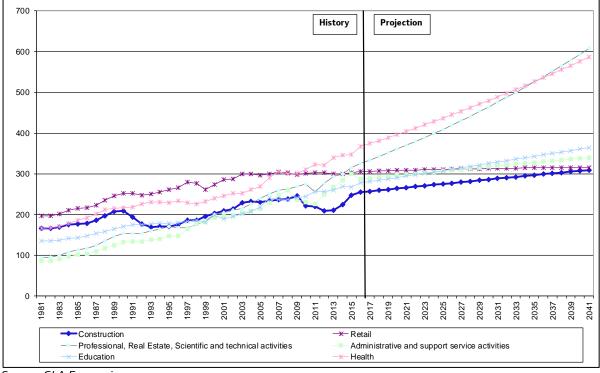
Jobs in the Professional, real estate, scientific and technical sector are expected to grow strongly, accounting for over a third of the total increase expected in the East of England to 2041. Strong employment growth is also expected in the Construction, Accommodation and food services, Education and Health sectors – collectively accounting for over 85% of the expected total East of England increase to 2041.

On the other hand, employment in Primary and utilities, Manufacturing, Finance, and Public administration and defence sectors are all expected to continue to decline over the period to 2041.

	Trend for projections to 2041	Long term output growth required for stable employment	Employment growth per annum with projected East of England output growth	Annual average growth in jobs with projected East of England output growth
Primary & utilities	3/5 trend from 1981 to 2016			
	2/5 trend from 2010 to 2016	2.2%	0.0%	-40
Manufacturing	from 2015 to 2016	3.1%	-0.7%	-1360
Construction	from 1981 to 2016	0.7%	0.8%	2180
Wholesale	7/10 trend from 1993 to 2016			
WIIOlesale	3/10 trend from 2010 to 2016	1.3%	0.4%	730
Retail	3/10 trend from 1981 to 2016			
Retail	7/10 trend from 2010 to 2016	1.6%	0.1%	400
Transportation and Storage	from 1981 to 2016	0.8%	0.8%	1310
Accommodation and food service	from 1981 to 2016	0.4%	1.0%	2120
Information and Communication	2/5 trend from 1984 to 2016			
	3/5 trend from 1999 to 2016	1.2%	0.5%	600
Financial and insurance activities	3/5 trend from 1981 to 2016			
	2/5 trend from 2006 to 2016	2.7%	-0.4%	-240
Professional, Real Estate, Scientific and				
technical activities	from 2015 to 2016	-1.4%	2.5%	11320
Administrative and support service	1/10 trend from 1981 to 2016			
activities	9/10 trend from 2014 to 2016	0.9%	0.7%	2120
Public Administration and defence	1/2 trend from 1981 to 2016			
Public Administration and defence	1/2 trend from 1996 to 2016	2.6%	-0.3%	-240
Education	from 2011 to 2016	0.3%	1.1%	3470
Health	from 1984 to 2016	-0.6%	1.9%	8780
Arts, entertainment and recreation	from 2010 to 2016	1.1%	0.5%	440
Other services	from 1981 to 2016	1.2%	0.4%	410
	medium term (2016 to 2018)			
Total East of England Jobs	from 1981 to 2016			
Total East of England Jobs	long term (2019 to 2041)			
	from 1981 to 2016	0.6%	0.9%	31990

#### Table 4: Summary of trends used and results for sector employment projections

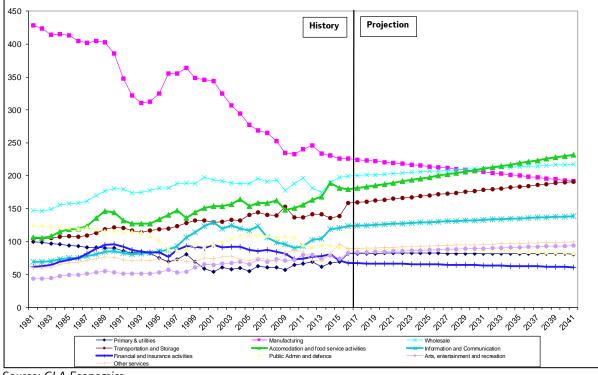
Notes: Medium term output growth rate is 2.0%, and long-term output growth rate is 2.0% Numbers may not add due to rounding



# Figure 3a: Historic and projected employment ('000s) in the East of England's largest sectors, 1981 to 2041

Source: GLA Economics

# Figure 3b: Historic and projected employment ('000s) in the East of England's smaller sectors, 1981 to 2041



Source: GLA Economics

# Appendix A: Methodology for GLA Economics' trend-based medium-term projections

Box 1 considers the rationale for the trend-based methodology GLA Economics employs for its medium-term projections. Below is the algebra underlying the model:

Starting with a simple production function:

 $Y = ALe^{\beta t}$ (1)

where Y is output and L is employment.

It is assumed that in the medium term the rate of growth of potential output is given by:

$$Y_{\text{trend}} = Y(0)e^{\gamma t}$$
 (2)

The main paper explains that in the medium term the rate of growth of potential output in the East of England is 2.0%, ie  $\gamma$ =0.020, and that over the long-term the rate of growth remains at 2%.

In the absence of constraints<sup>25</sup>, in the medium term actual output is assumed to be equal to potential. So (1) can be re-written as:

$$Y(0)e^{\gamma t} = ALe^{\beta t}$$
(3)

and solving for the potential level of demand for employment, subsuming the constant terms Y(0) and A as appropriate into a single term, k1.

$$L_{\text{trend}} = k1 e^{(\gamma - \beta)t}$$
 (4)

This is the level of employment which would enable the trend rate of growth to be sustained.

The parameter  $\beta$  is not however time-invariant in the model. Instead, historical data is used to inform a linear function for projecting  $\beta$  into the future.

<sup>&</sup>lt;sup>25</sup> Strictly speaking, it is implicitly assumed that whatever constraints may have existed in the past continue into the future. Hence it is any *additional* constraints which are relevant.

# Appendix B: Methodology for producing a range of on-trend employment projections

As mentioned in Box 1, GLA Economics looked at a number of economic commentators to see when they estimated the UK economy to be on trend to produce a range of possible on-trend employment projections. Specifically, GLA Economics looked at the output gap estimates from the following organisations:

- European Commission (EC):
  - Hodrick-Prescott (HP) filter based estimates
  - o Production function based estimates
- IMF
- OECD
- Office for Budget Responsibility (OBR)

These estimates were then assessed using three methodologies to try to attain employment levels which correspond to the economy being on-trend. These three methods were:

- 1. Taking the on-trend years (and employment in those corresponding years) as those where the estimated output gap changed sign between two consecutive years and taking the year where the absolute value of the estimated gap is closest to zero,
- 2. Taking the on-trend year as all those where the absolute value of the estimated output gap is less than or equal to 0.5 per cent,
- 3. Combining the resulting years from the two methods above.

Once the year's corresponding to the three methods above had been collated the corresponding employment in those years was selected and interpolated to generate estimates for in-between years. Finally, a line of best fit was applied to these and projected forward. Outlier trends from the results were then excluded.

In addition to the estimates generated from the methodology above, two additional estimates were created using historic employment data alone. The first of these took both the peak and trough levels of employment over time and interpolated between them (i.e. interpolated between each peak to peak employment level and each trough to trough employment level separately). A line of best fit was then applied through each and forecasted forwarded and the average of the two lines was taken. The second estimate took the average between the interpolated peak to peak and trough to trough lines before a line of best fit was applied and projected forward.

# Appendix C: Further information on an alternative method of estimating future employment in the East of England

The methodology for the alternative method of estimating future employment works as follows.

Let the subscripts (E) denote the East of England and (N) denoting locations outside the East of England,

Let  $J_{IK}$  = Jobs in location I filled by people from location K. So, for example,  $J_{NE}$  is jobs outside the East of England (N) filled by people from the East of England (E).

And let G (x) = growth of the variable x, so  $G(J_{NE})$  is the growth in jobs outside the East of England filled by people from the East of England.

The East of England's employment on a residence basis is given by:

 $E_{E} = J_{EE} + J_{NE}$ (1)

Similarly The East of England's employment on a workplace based (J<sub>E</sub>) basis is given by:

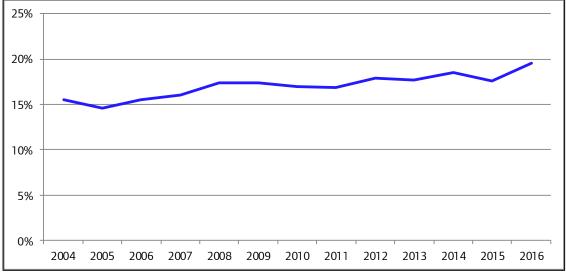
$$J_{E} = J_{EE} + J_{EN}$$
(2)

Now  $G(E_E) = G(J_{EE}) = G(J_{NE})$  (3), if  $J_{EE}/E_E$  is constant over time. This is equivalent to saying that  $J_{NE} / E_E$  is also constant over time, i.e. the proportion of The East of Englanders employed who fill jobs out of The East of England is constant. Figure C1 shows that the share of jobs filled by The East of Englanders working outside of The East of England (out-commuting) has been relatively constant, although it appears to have risen slightly in the recent history<sup>26</sup>.

Similarly  $G(J_E) = G(J_{EE}) = G(J_{EN})$ , (4) if  $J_{EE}/J_E$  or equivalently  $J_{EN}/J_E$  is constant over time. Note  $J_{EN}/J_E$  is the proportion of jobs in The East of England that are filled by non-The East of Englanders commuting into The East of England. Figure C2 shows the share of jobs in The East of England filled by those in-commuting. If anything, this share has slightly declined over time.

If both equations (3) and (4) above hold it follows that since both  $G(E_E)$  and  $G(J_E)$  equal  $G(J_{EE})$  then  $G(E_E)$  and  $G(J_E)$  are also equal to each other. That is that the growth in employment in The East of England on a workplace basis is equal to the growth in employment in The East of England on a residence basis.

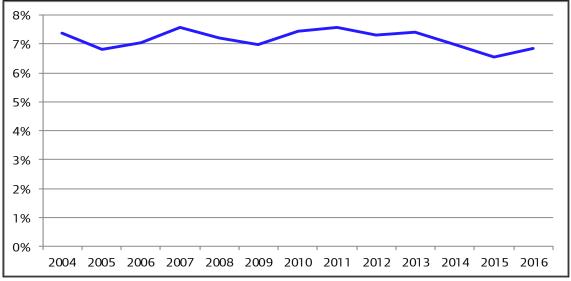
<sup>&</sup>lt;sup>26</sup> Although this slight change, in itself, should be treated with caution as it may simply be due to sampling variability.



## Figure C1: Jobs not in the East of England filled by working age East of Englanders as a proportion of all working age people employed in the East of England

Source: APS, January-December, ONS

# Figure C2: Share of jobs in the East of England filled by working age non-East of Englanders in-commuting



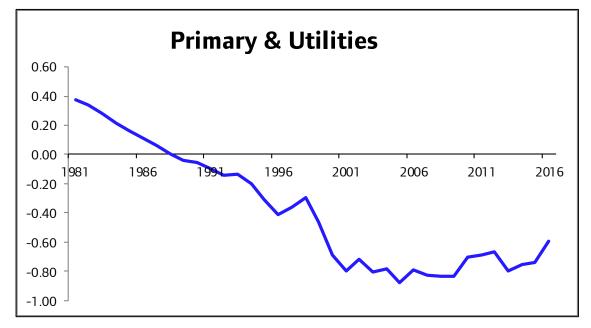
Source: APS, January-December, ONS

In other words, employment in the East of England on a workplace basis can be estimated by estimating employment in the East of England on a residence basis. The latter itself can be estimated by applying a projected employment rate to projections of the East of England's population jumping off from 2016. For this, the working age employment rate is assumed as the average, 75.5%, of annual employment rates for 1993-2016. This is then applied to the working age population projection from the GLA 2016 round of demographic projections (trend-based population projections, long-term migration scenario)<sup>27</sup>. Since the employment estimate has been confined to the working age population alone the results from this methodology may be considered a cautious alternative.

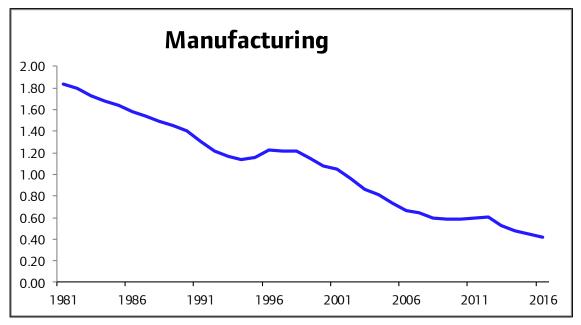
<sup>&</sup>lt;sup>27</sup> Available at <u>Population Projections – London Datastore</u>

### Appendix D: Historic sectoral employment charts

Figure D1: Log of primary and utilities employment as a proportion of total output in the East of England, 1981-2016







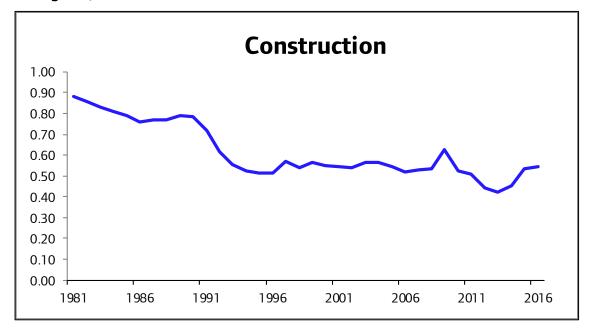
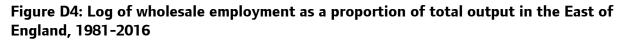
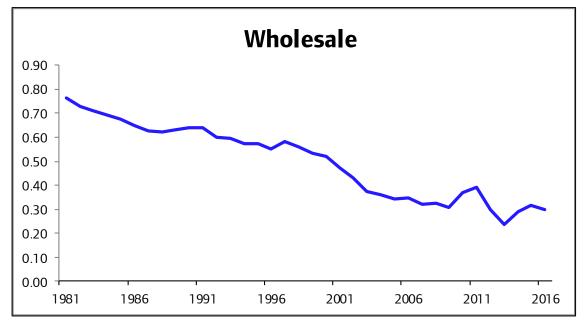


Figure D3: Log of construction employment as a proportion of total output in the East of England, 1981-2016





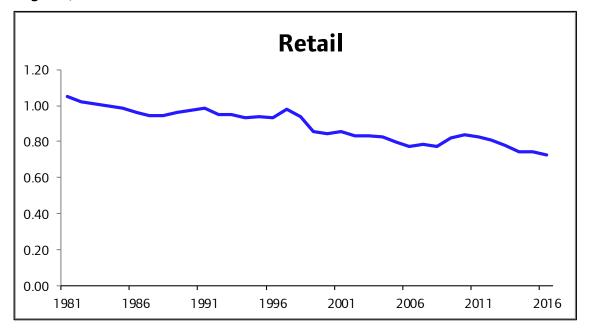
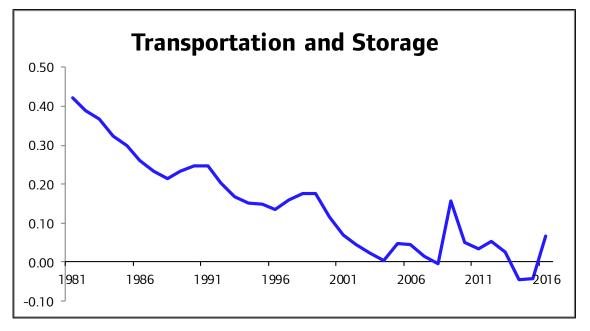


Figure D5: Log of retail employment as a proportion of total output in the East of England, 1981-2016

Figure D6: Log of transport and storage employment as a proportion of total output in the East of England, 1981-2016



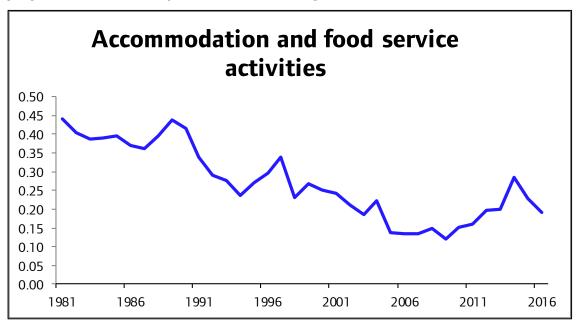


Figure D7: Log of accommodation and food service activities employment as a proportion of total output in the East of England, 1981-2016

Figure D8: Log of information and communication employment as a proportion of total output in the East of England, 1981-2016

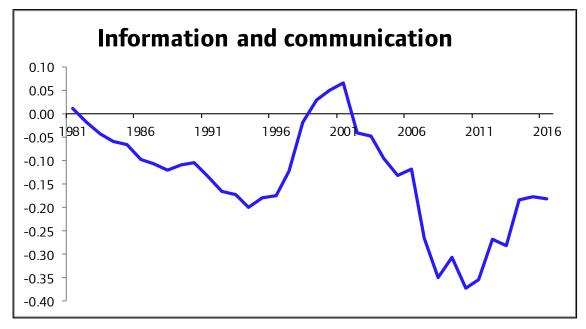


Figure D9: Log of financial and insurance activities employment as a proportion of total output in the East of England, 1981-2016

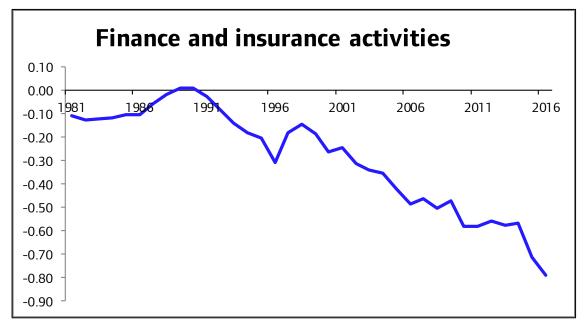
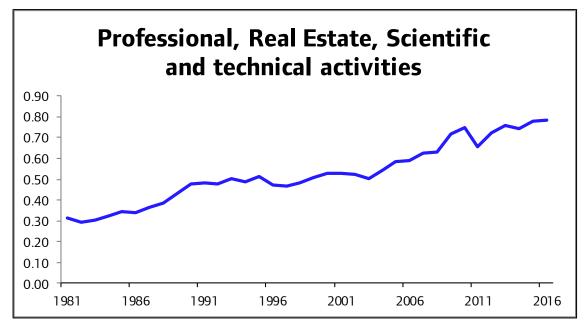


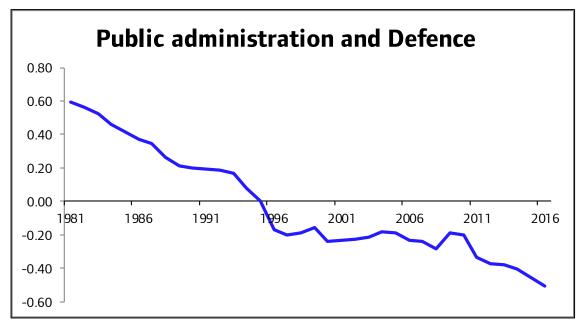
Figure D10: Log of professional, real estate, scientific and technical activities employment as a proportion of total output in the East of England, 1981-2016



Administrative and support service activities 0.80 0.70 0.60 0.50 0.40 0.30 0.20 0.10 0.00 1981 1986 1991 1996 2001 2006 2011 2016

Figure D11: Log of administrative and support service activities employment as a proportion of total output in the East of England, 1981-2016

Figure D12: Log of public administration and defence employment as a proportion of total output in the East of England, 1981-2016



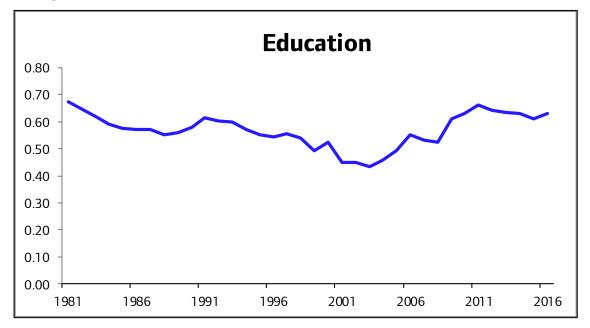
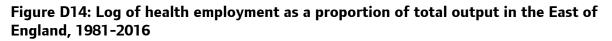


Figure D13: Log of education employment as a proportion of total output in the East of England, 1981-2016



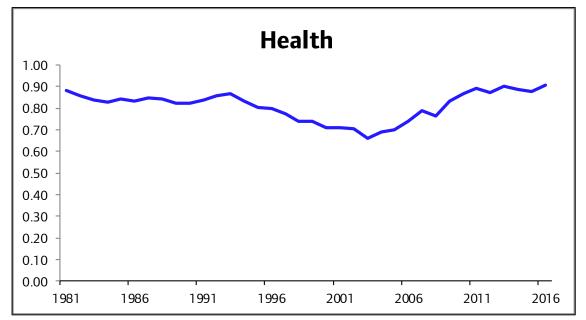
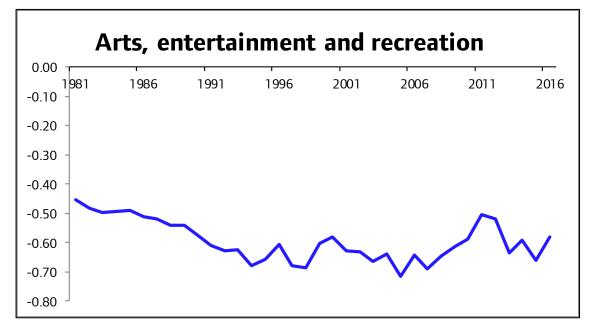
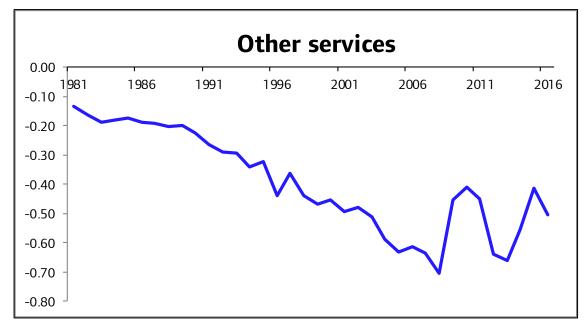


Figure D15: Log of arts, entertainment and recreation employment as a proportion of total output in the East of England, 1981-2016



## Figure D16: Log of other services employment as a proportion of total output in the East of England, 1981-2016



# Appendix E: Developing a jobs back series to 1981 for the East of England

#### E.1. Introduction

This paper describes the data and methodology used to construct an experimental back series on the East of England's jobs and output back to 1981. This work builds on the expertise acquired by GLA Economics in previous reports for a London Jobs series<sup>28</sup> and a London Workforce Employment series<sup>29</sup>, to provide a backcast series for the purpose of producing long-term employment projections.

Understanding the history and relationship between jobs and output in the East of England forms a key part of producing long-run employment projections for the East of England, as well as long-term trends in its key sectors.

There are official ONS statistics for:

- Employee jobs, for the region and by sector, back to 1981
- Self-employment jobs, for the region, and by sector, back to 1996
- Output as measured by GVA back to 1997

This data is part of the historic data series used to inform the projections. This analysis of this Appendix addresses the gap by backcasting the self-employment and GVA series to 1981 so that productivity estimates of output per job are available from 1981 to 2016.

This Appendix covers the development of:

- A split of the wholesale and retail employee and self-employment jobs series to 1981;
- A self-employment job series to 1981;
- A self-employment by sector job series to 1981;
- A GVA series to 1981.

In each section, possible approaches to create the back series are tested and reviewed, and the results compared as a 'sense check' with the back series produced by economic forecasters. The external forecasters are referred to as 'Forecaster A', and 'Forecaster B'<sup>30</sup>. The third back series for the East and South East of England is for jobs and had been developed for the GLA by Experian<sup>31</sup>. It is the equivalent of the London Workforce Employment series<sup>32</sup> for these regions.

There are separate sections on jobs and GVA which provide some context on definitions.

<sup>&</sup>lt;sup>28</sup> See, <u>Working Paper 52: London's jobs history – a technical paper</u>, December 2011, and for the methodology to backcast the series to 1971 <u>London labour market projections 2016 | London City Hall</u>

<sup>&</sup>lt;sup>29</sup> See, <u>The GLA's London Workforce Employment Series | London City Hall</u>, 2003, and with updated methodology <u>Current Issues</u> <u>Note 11: Revisions to GLA workforce employment series | London City Hall</u>, 2006

<sup>&</sup>lt;sup>30</sup> The comparisons are with the series as available at Autumn 2016, which is the time when this analysis was conducted. Some estimates have been imputed using GLA Economics data where the forecaster does not estimate a particular series of interest. <sup>31</sup> This series goes back to 1982, and is no longer maintained

<sup>&</sup>lt;sup>31</sup> This series goes back to 1982, and is no longer maintained

<sup>&</sup>lt;sup>32</sup> See <u>The GLA's London Workforce Employment Series</u> | London City Hall

#### E.2. Basis for comparison between time series

Where there are comparisons between time series, these use a number of tests, previously employed by GLA Economics<sup>33</sup> to evaluate the performance of employment projections, and which measure the extent to which the respective time series:

- Do not exhibit bias, i.e. not consistently underestimate or overestimate established series on a regular basis; and
- Are accurate or close to the series to be backcast over the period where there is data for both series.

The statistical measures used to evaluate the series are:

- Compound annual rate of growth (CAGR) the average year on year growth between two points in time.
- Difference in CAGR between two series
- Correlation coefficient measures how closely (in direction and magnitude) two series move
- Cumulative sum of difference adds up the difference in each year between two series
- Mean absolute deviation measures the size of the average difference between two series over a number of years (regardless of the direction of the error).
- Mean absolute percentage difference measures the average of the percentage differences between two series over a period of years, and thus provides an indication of the scale of the difference.

Additionally, in selecting the series to be used for backcasting linear regression results are also provided for comparison.

This work has been developed in parallel with the same analysis to backcast data series for the South East of England, and published in a paper alongside this one. On grounds of simplicity GLA Economics has had a preference for making judgements on approaches to backcasting which are common to the series for both the East and South East of England. In support of this approach some of the figures in this Appendix include series for the South East of England as well as the East of England.

#### E.3. Employment data definitions

#### E.3.1. Jobs definition

Employment data can either refer to jobs or people measures, i.e. people can have more than one job, and jobs may be shared by more than one person. Employment data can also be recorded on a workplace or residence basis. GLA Economics' employment projections focus on jobs in the workplace regardless of whether they are filled by residents or commuters.

The Workforce jobs series is the main ONS jobs series. It estimates the number of jobs in an area, whether or not they are taken by residents of that area. The definition is:

## Workforce jobs = employee jobs + self-employed jobs + HM forces + Government supported trainees

<sup>&</sup>lt;sup>33</sup> See, <u>CIN 40: Performance of GLA Economics' employment projections | London City Hall</u>

In the East of England, employee jobs and self-employed jobs account for over 99 per cent of the total Workforce jobs. Historically, GLA Economics have excluded HM Forces and Government supported trainees from jobs analysis, and for consistency these components are not included in the time series presented here, with employment therefore defined as employee jobs and self-employed jobs.

#### E.3.2. Sectors definition

The sector definition used for the East of England projections follows the same definition as used for the London labour market projections. The London Jobs series is based on the ONS SIC 2007 classification<sup>34</sup>. SIC 2007 comprises 21 Sections (denoted by a single letter from A to U). Sections T (activities of households as employers) and U (activities of extra-territorial organisations) have been excluded from the London jobs series as these sections are not covered by ONS business surveys.

The GLA combines Sections A, B, D and E into a new category, 'Primary and utilities', and sections L and M are combined into 'Professional, real estate, scientific and technical activities'.

A Wholesale/Retail split is also provided to divide the SIC 2007 Section 'Wholesale and retail trade; repair of motor vehicles and motorcycles'. Motor trades are included within the wholesale sector. ONS provides separate jobs series for the wholesale and retail sectors for the UK, but not for the regions. This is why GLA Economics has had to derive a jobs split for the East of England region.

<sup>&</sup>lt;sup>34</sup> See <u>UK SIC 2007 - Office for National Statistics</u>

SIC 2007 Section level	GLA Economics sector
A: Agriculture, forestry and fishing	Primary and utilities
B: Mining and quarrying	
D: Electricity, gas, steam and air conditioning supply	
E: Water supply; sewerage, waste management and remediation activities.	
C: Manufacturing	Manufacturing
F: Construction	Construction
G: Wholesale and retail trade	Wholesale [including motor trades]
	Retail
H: Transportation and storage	Transportation and storage
I: Accommodation and food service activities	Accommodation and food service activities
J: Information and communication	Information and Communication
K: Financial and insurance activities	Financial and insurance activities
L: Professional, scientific and technical activities	Professional, Real Estate, Scientific and technical
M: Real estate activities	activities
N: Administrative and support service activities	Administrative and support service activities
O: Public administration and defence; compulsory social security	Public administration and defence
P: Education	Education
Q: Human health and social work activities	Health
R: Arts, entertainment and recreation	Arts, entertainment and recreation
S: Other service activities	Other services

#### Table E.1 Comparison of ONS and GLA sector definitions

Source: GLA Economics

### E.4. Backcasting the split of wholesale and retail jobs

ONS publishes statistics for employee jobs and self-employment jobs for the wholesale and retail sector combined in the case of employee jobs back to 1981, and for self-employment jobs back to 1996. GLA has separate sectors for wholesale and retail, and so it is necessary to derive a split. ONS provides this back to 1996 through an additional release<sup>35</sup>. The next two sections discuss the approaches considered and adopted to backcasting self-employment jobs in aggregate, and by sector. This section looks at approaches to produce a wholesale-retail split for employee and self-employed jobs for 1981-95.

The series which might be used to backcast self-employment jobs all have a wholesale-retail split, so once a series is chosen it is possible to align separately to it<sup>36</sup>.

There are various approaches which might be adopted to estimate the employee jobs split:

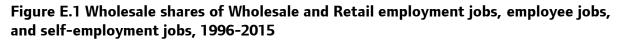
• Backcast the shares of wholesale and retail jobs to the UK jobs for these sectors, and calibrate to ONS estimates for the sector combined

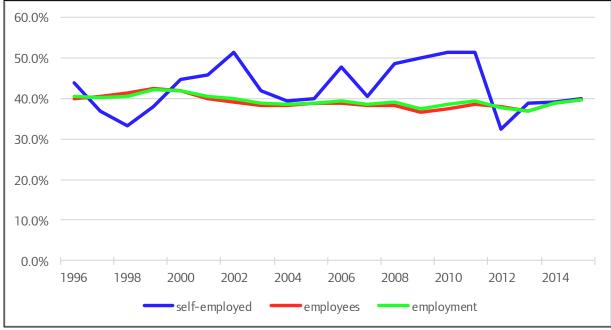
<sup>&</sup>lt;sup>35</sup> See Employee and self-employed jobs in divisions of industry section G in the Greater South East, 1996 to 2016 - Office for National Statistics

<sup>&</sup>lt;sup>36</sup> Employee jobs is one of the options, and this would be completed through the analysis described in this section.

- Backcast the trends in the East of England employee jobs series and calibrate to ONS estimates for the sector combined
- Backcast the share of wholesale (or retail) employee jobs of the combined sector, and apply to ONS estimates for the sector combined

**GLA Economics has backcast the split of wholesale and retail employee jobs by projecting back the share within the wholesale-retail sector**. The third option has been chosen as each of the wholesale and retail shares of employee jobs of the combined sector has been reasonably stable over time, Figure E.1.





Source: ONS, Workforce Jobs series

### E.5. Backcasting self-employment jobs

There is a self-employment jobs series for 1996-2015<sup>37</sup>. Three jobs series which are available from 1981-2015 have been considered as a comparator for a backcast self-employment series:

- UK self-employment jobs (option 1, an ONS series)
- London self-employment jobs (option 2, part of the GLA London Jobs series)
- East of England employee jobs (option 3, an ONS series)

There are similar trends for self-employment jobs for the East of England, South East of England, and UK over the period 1996-2015 (Figure E.2). Growth over the period is similar for East of England employee jobs although growth was higher up to 2008, and lower subsequently. Growth in self-employment jobs in London has been markedly higher over the period.

 $<sup>^{\</sup>rm 37}$  At the time the analysis was conducted data for 2016 and 2017 was not available

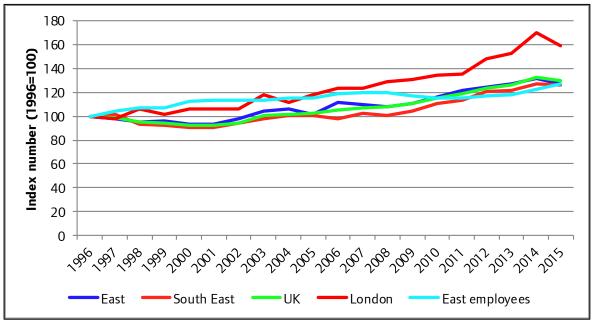


Figure E.2 Trends in self-employment jobs for the regions of the Wider South East and UK, and East employee jobs 1996-2015, index numbers 1996=100

Source: ONS Workforce Jobs series, and GLA London Jobs series

A number of statistical tests have been conducted to explore the properties of the options for backcasting the East of England self-employment jobs series, and reported at Table E.2. Across the range of metrics the series which mostly closely parallels the East of England self-employment jobs is that for UK self-employment jobs.

	East SEJ	UK SEJ	London	East
			SEJ	employee
CAGR	1.4%	1.6%	2.7%	1.1%
Difference in CAGR	0.0%	0.1%	1.3%	-0.3%
Correlation				
coefficient	1.00	0.99	0.96	0.75
Cumulative sum of				
forecast differences				
	0	-23	305	120
Mean absolute				
deviation	0	2	16	10
Mean percentage				
difference (%)	0	2	12	8
regression				
statistical				
x-coefficient		yes	yes	yes
intercept term		no	yes	no
F-statistic		yes	yes	yes

Table E.2 Comparisons of statistical properties of options and tests for backcasting
self-employment jobs series

Source: GLA Economics calculations

Note: Job series have been expressed as index numbers, so results are comparable, and reflect growth trends, rather than relative sizes of populations

For this reason, **GLA Economics has backcast East of England self-employment jobs as a constant share of UK self-employment jobs**. The use of the share of UK jobs rather than the back projection of a trend allows the backcast series to incorporate cyclical movements around the trend, as well as the trend.

A comparison of backcast series from the options for this analysis, and with external forecasters is at Table E.3. By these measures the back series of the chosen option is closer to the back series of external forecasters than the other options considered in this paper.

	Tested options for East SEJ back			External forecaster back series			
	UK SEJ	London	East	Forecaster A	Forecaster B	Experian	
	(chosen)	SEJ	employees				
CAGR	3.2%	1.7%	1.2%	3.5%	3.2%	3.9%	
Difference in CAGR	0.0%	-1.4%	-2.0%	0.4%	0.1%	0.8%	
Correlation							
coefficient	1.00	0.97	0.93	0.98	0.95	1.00	
Cumulative sum of							
forecast differences							
	0	-178040	-419710	94485	276611	-79311	
Mean absolute							
deviation	0	20586	33386	10205	19758	7700	
Mean percentage							
difference (%)	0	7	12	3	6	3	

Table E.3 Comparison of East of England self-employment jobs series 1982-1996, GLA
Economics options and back series of external forecasters

Source: GLA Economics calculations

Notes: Experian self-employment series spliced to ONS values for self-employed jobs at 1996

#### E.6. Backcasting self-employment sector jobs

There is a self-employment sector jobs series for 1996-2015<sup>38</sup>. As for all self-employment jobs three jobs series which are available from 1981-2015 have been considered as a comparator for a backcast self-employment series:

- UK self-employment jobs (option 1, an ONS series)
- London self-employment jobs (option 2, part of the GLA London Jobs series)
- East of England employee jobs (option 3, an ONS series)<sup>39</sup>

Statistical analysis has been conducted to explore the properties of the options (Table E.4a and E.4b), and to conduct tests of the options (Table E.5), for backcasting the East of England self-employment sector jobs series. The general finding is that the UK self-employment jobs series is the closest series to the East of England self-employment jobs series for most sectors and most measures. For the statistical tests (Table E.5) it is arguable that the London self-employment jobs series provides a better fit.

<sup>&</sup>lt;sup>38</sup> At the time the analysis was conducted data for 2016 and 2017 was not available

<sup>&</sup>lt;sup>39</sup> A split of the wholesale and retail sectors is not available for this series prior to 1996. The split from 1996 onwards is available at <u>Employee and self-employed jobs in divisions of industry section G in the Greater South East</u>, <u>1996 to 2016 - Office for</u> <u>National Statistics</u>.

#### Table E.4a Comparisons of statistical properties of options for backcasting selfemployment sector jobs series, 1996-2015, part 1

	CAGR				
	East SEJ	UK SEJ	London SEJ	East employees	
Primary and utilities					
Manufacturing	-0.2%	-0.3%	0.0%	-1.1%	
Construction	-1.6%	-1.0%	-2.5%	-2.4%	
Construction Wholesale & retail	0.7%	1.2%	4.2%	2.0%	
	-1.4%	-1.3%	-0.5%	0.4%	
Transportation and storage	0.9%	1.5%	2.9%	0.5%	
Accommodation and food services	-3.8%	-0.9%	-3.3%	2.4%	
Information and communication	1.6%	2.3%	2.1%	2.0%	
Financial and insurance activities	3.8%	2.8%	7.2%	-1.2%	
Professional and real estate	3.2%	2.7%	2.8%	3.6%	
Administrative and support services	7.3%	4.3%	4.7%	3.2%	
Public administration and defence	14.2%	6.5%	2.1%	0.2%	
Education	5.5%	6.3%	7.4%	1.8%	
Health and social work	2.4%	1.9%	2.1%	2.2%	
Arts, entertainment and recreation	1.5%	2.8%	2.7%	2.5%	
Other service activities	2.2%	-0.3%	0.0%	-1.1%	
			erence in CAGR		
	East SEJ	UK SEJ	London SEJ	East employees	
Primary and utilities	0.0%	-0.1%	0.2%	-0.8%	
Manufacturing	0.0%	0.6%	-0.9%	-0.8%	
Construction	0.0%	0.4%	3.5%	1.2%	
Wholesale & retail	0.0%	0.1%	1.0%	1.9%	
Transportation and storage	0.0%	0.6%	2.0%	-0.4%	
Accommodation and food services	0.0%	2.9%	0.6%	6.2%	
Information and communication	0.0%	0.7%	0.5%	0.4%	
Financial and insurance activities	0.0%	-0.9%	3.5%	-4.9%	
Professional and real estate	0.0%	-0.5%	-0.4%	0.4%	
Administrative and support services	0.0%	-3.0%	-2.5%	-4.1%	
Public administration and defence	0.0%	-7.7%	-12.1%	-14.0%	
Education	0.0%	0.8%	1.9%	-3.7%	
Health and social work	0.0%	-0.5%	-0.3%	-0.2%	
Arts, entertainment and recreation	0.0%	1.3%	1.2%	0.9%	
Other service activities	0.0%	-2.5%	-2.2%	-3.3%	
		Correl	ation coefficient		
	East SEJ	UK SEJ	London SEJ	East employees	
Primary and utilities	1.00	0.64	0.22	-0.09	
Manufacturing	1.00	0.78	0.49	0.85	
Construction	1.00	0.86	0.62	0.52	
Wholesale & retail	1.00	0.55	0.54	-0.28	
Transportation and storage	1.00	0.67	0.35	0.55	
Accommodation and food services	1.00	0.79	0.27	-0.24	
Information and communication	1.00	0.56	0.37	-0.13	
Financial and insurance activities	1.00	0.86	0.72	-0.75	
Professional and real estate	1.00	0.92	0.87	0.87	
Administrative and support services	1.00	0.95	0.87	0.83	
Public administration and defence	1.00	0.75	-0.15	-0.21	
Education	1.00	0.96	0.93	0.86	
Health and social work	1.00	0.87	0.73	0.82	
Arts, entertainment and recreation	1.00	0.39	0.21	0.45	
Other service activities	1.00	0.76	-0.12	-0.01	

Source: GLA Economics calculations

Note: Job series have been expressed as index numbers, so results are comparable, and reflect growth trends, rather than relative sizes of populations

#### Table E.4b Comparisons of statistical properties of options for backcasting selfemployment sector jobs series, 1996-2015, part 2

	C	umulativo cu	n of forecast dif	foroncoc
	East SEJ	UK SEJ	London SEJ	East employees
Primary and utilities		-213	2447	-18
Manufacturing	0	43	2447	-18
Construction	0	-63	197	782
Wholesale & retail	0	170	259	621
Transportation and storage	0	-206	-347	-362
Accommodation and food services	0	245	1117	1018
Information and communication	0	584	853	204
Financial and insurance activities	0	-597	500	-1155
Professional and real estate	0	-107	-272	283
Administrative and support services	0	-80	7	97
Public administration and defence	0	-2655	1533	-3283
Education	0	-471	624	-1248
Health and social work	0	-315	28	-128
Arts, entertainment and recreation	0	296	453	408
Other service activities	0	-946	1714	-751
		Mean a	bsolute deviatio	n
	East SEJ	UK SEJ	London SEJ	East employees
Primary and utilities	0	16	129	19
Manufacturing	0	7	15	6
Construction	0	6	18	41
Wholesale & retail	0	9	14	33
Transportation and storage	0	13	26	20
Accommodation and food services	0	15	59	55
Information and communication	0	31	45	22
Financial and insurance activities	0	34	45	66
Professional and real estate	0	9	16	16
Administrative and support services	0	13	16	31
Public administration and defence	0	143	167	180
Education	0	26	39	67
Health and social work	0	19	18	16
Arts, entertainment and recreation	0	18	27	22
Other service activities	0	50	99	40
			entage deviation	
Balan and a shift in	East SEJ	UK SEJ	London SEJ	East employees
Primary and utilities	0	20	52	21
Manufacturing Construction	0	8	15	8
Wholesale & retail	0	6 11	14	28 29
Transportation and storage	0	11	25	
Accommodation and food services	0		25 46	18 45
Accommodation and rood services		20		
Financial and insurance activities	0	20 24	27 21	16 67
Professional and real estate	0	24	14	11
Administrative and support services	0	8	14	19
Public administration and defence	0		49	165
Education	0	18	14	51
Health and social work	0	16	14	12
Arts, entertainment and recreation	0	10	14	12
Other service activities	0	62	38	45
Source: GLA Economics calculation		02	0	L4J

Source: GLA Economics calculations

Note: Job series have been expressed as index numbers, so results are comparable, and reflect growth trends, rather than relative sizes of populations

Table E.5 Comparisons of statistical properties of tests for backcasting self-
employment sector jobs series, 1996-2015

	T-statistic significance				
	UK SEJ	London SEJ	East employees		
Primary and utilities	x	intercept	intercept		
Manufacturing	х	x and intercept	x		
Construction	x and intercept	x and intercept	x and intercept		
Wholesale & retail	х	x and intercept	x and intercept		
Transportation and storage	х	intercept	x		
Accommodation and food services	x and intercept	none	intercept		
Information and communication	х	x and intercept	intercept		
Financial and insurance activities	х	x and intercept	x and intercept		
Professional and real estate	intercept	x	x		
Administrative and support services	intercept	х	x and intercept		
Public administration and defence	intercept	intercept	none		
Education	intercept	x and intercept	x and intercept		
Health and social work	intercept	x	x and intercept		
Arts, entertainment and recreation	none	intercept	x		
Other service activities	intercept	x	intercept		
		-statistic significan			
	UK SEJ	London SEJ	East employees		
Primary and utilities	yes	no	no		
Manufacturing Construction	yes	yes	yes		
Construction Wholesale & retail	yes	yes	yes		
Transportation and storage	yes	yes	yes		
Accommodation and food services	yes yes	no	yes no		
Information and communication	yes	no	no		
Financial and insurance activities	yes	yes	yes		
Professional and real estate	yes	yes	no		
Administrative and support services	yes	yes	no		
Public administration and defence	yes	no	no		
Education	yes	yes	no		
Health and social work	yes	yes	no		
Arts, entertainment and recreation	no	no	no		
Other service activities	yes	yes	no		

Source: GLA Economics calculations

**GLA Economics has backcast East of England self-employment jobs for each sector as a constant share of UK self-employment jobs for that sector**. This has the advantages of simplicity, consistency across sectors, and consistency with the decision on how to backcast the series for all self-employment jobs.

A comparison of backcast series from the options for this analysis, and with external forecasters is at Tables E.6a and E.6b. Across the metrics and sectors there is a lot of variation between series, and with the preferred series for the East of England.

## Table E.6a Comparison of East of England self-employment jobs series 1982-1996, GLA Economics options and back series of external forecasters, part 1

			CA	AGR		
	Tested options for East SEJ back		External	forecaster ba	ick series	
	UK SEJ	London SEJ		Forecaster	Forecaster	Experian
Balancas and Carllet	(chosen)	0.70/	employees	A	B	0.504
Primary and utilities Manufacturing	3.1%	0.7%	2.8%	4.6%	1.5%	0.6%
Construction	3.1%	1.9%		2.8%	12.0% 4.7%	
Wholesale	3.2%	1.1%	0.0%	3.4%	4.7%	3.3%
Retail	3.6%	0.3%				4.0%
Transportation and storage	2.9% 3.1%	0.8% 0.7%	-1.2% 2.3%	2 60/	2.00/	0.6%
Accommodation and food services	3.1%	-0.3%	-0.2%	3.6% 2.9%	2.8% 3.6%	2.1%
Information and communication	3.1%	-0.3%	0.6%	3.5%	1.6%	8.9%
Financial and insurance activities	3.1%	1.4%	-2.6%	3.2%	-0.8%	2.5%
Professional and real estate	3.1%	2.6%	5.2%	3.2%	-0.8%	7.9%
Administrative and support services	3.1%	18.4%	n/a	n/a	n/a	6.9%
Public administration and defence	3.2%	0.3%	1.8%	3.2%	-5.9%	0.9% n/a
Education	3.2%	2.8%	n/a	n/a	n/a	2.0%
Health and social work	3.2%	4.8%	5.8%	3.0%	15.6%	2.0%
Arts, entertainment and recreation	3.2%	4.8%	5.8%	3.0%	8.2%	6.5%
Other service activities	3.1%	1.5%	0.3%	3.4%	0.2%	6.5%
	J.2%	1.3%	0.5%	% כ. כ	0.5%	0.5%
			Differen	e in CAGR	-	
	Tostadio	ptions for Ea			forecaster ba	ek corioc
	UK SEJ	London SEJ				
	OK SEJ (chosen)	London SEJ	East employees	Forecaster	Forecaster B	Experian
Primary and utilities	0.0%	-2.5%	-0.3%	1.4%	-1.6%	-2.6%
Manufacturing	0.0%	-1.2%	-4.7%	-0.4%	8.9%	0.4%
Construction	0.0%	-2.1%	-3.1%	0.3%	1.6%	0.2%
Wholesale	0.0%	-3.4%		01570		0.4%
Retail	0.0%	-2.1%	-4.1%			-2.3%
Transportation and storage	0.0%	-2.4%	-0.9%	0.4%	-0.3%	0.7%
Accommodation and food services	0.0%	-3.4%	-3.3%	-0.3%	0.5%	-1.0%
Information and communication	0.0%	-1.7%	-2.5%	0.3%	-1.5%	5.8%
Financial and insurance activities	0.0%	-2.1%	-5.8%	0.0%	-4.0%	-0.7%
Professional and real estate	0.0%	-0.5%	2.1%	0.8%	-1.9%	4.7%
Administrative and support services	0.0%	15.2%	n/a	n/a	n/a	3.8%
Public administration and defence	0.0%	-2.7%	-1.2%	0.2%	-8.9%	n/a
Education	0.0%	-0.3%	n/a	n/a	n/a	-1.2%
Health and social work	0.0%	1.7%	2.7%	-0.2%	12.5%	-0.3%
Arts, entertainment and recreation	0.0%	-2.6%	-2.1%	0.3%	5.0%	3.4%
Other service activities	0.0%	-1.7%	-2.9%	0.4%	-2.2%	3.3%
			Correlation	coefficient		
	Tested o	ptions for Ea	st SEJ back	External	forecaster ba	ck series
	UK SEJ	London SEJ		Forecaster	Forecaster	Experian
Balan and I addited a	(chosen)	0.02	employees	A 0.00	B	0.52
Primary and utilities Manufacturing	1.00	0.82	0.78	0.98	0.68	0.52
Construction	1.00	0.76	-0.35 0.46	0.95	0.56	
Wholesale	1.00	0.97		0.98	0.89	0.94
Retail	1.00	0.95				0.96
Transportation and storage	1.00 1.00	0.67 0.95		0.00	0.00	0.54
Accommodation and food services	1.00	0.95		0.98 0.83	0.89	0.74
Information and communication	1.00	0.60			-0.03	0.75
Financial and insurance activities	1.00	0.95	-0.92	0.98	-0.16	0.95
Professional and real estate	1.00	0.85		0.97	-0.16	0.82
Administrative and support services	1.00	0.95				
Public administration and defence	1.00	0.83		n/a 0.97	n/a -0.73	0.97 n/a
Education	1.00	0.95		0.97 n/a	-0.73 n/a	0.55
Health and social work	1.00	0.96	,		0.85	0.35
Arts, entertainment and recreation	1.00	0.94	0.98	0.90	0.85	0.38
Other service activities	1.00	0.97	0.83	0.97	0.92	
	1.00	0.05	0.05	0.50	0.20	0.09

Source: GLA Economics calculations

Notes: Experian self-employment series spliced to ONS values for self-employed jobs at 1996 Some estimates have been suppressed where it might disclose the identity of the external forecaster, and/or where estimates are not robust

## Table E.6b Comparison of East of England self-employment jobs series 1982-1996, GLA Economics options and back series of external forecasters, part 2

		Cumu	lative sum of	forecast diffe	rences	•
	Tested o	ptions for Ea	st SEJ back	External	forecaster ba	ck series
	UK SEJ	London SEJ	East	Forecaster	Forecaster	Experian
	(chosen)		employees	Α	В	
Primary and utilities	0	-11152	-13850	-35780	44181	22298
Manufacturing	0	8248	26775	-3857	-100953	21819
Construction	0	70675	-15915	32649	-43106	121528
Wholesale	0	-40565	-46442			-18112
Retail	0	-9892	24956			35475
Transportation and storage	0	67950	-12111	-1854	-6131	33444
Accommodation and food services	0	-44001	-37353	-44179	-3260	3638
Information and communication	0	-7936	26678	-26794	20043	-36246
Financial and insurance activities	0	23113	32798	36368	13650	-2563
Professional and real estate	0	2517	-105889	13958	8092	-62219
Administrative and support services	0	-108557	n/a	n/a	n/a	-11549
Public administration and defence	0	18393	13245	7397	706390	n/a
Education	0	31467	n/a	n/a	n/a	3146
Health and social work	0	35	-54156	91416	-119673	1943
Arts, entertainment and recreation	0	13562	-19830	-82007	-55346	-35674
Other service activities	0	-191896	-28336	78828	21943	-155734
			Mean absolu	ute deviation		
	Tested o	ptions for Ea	st SEJ back	External	forecaster ba	ck series
	UK SEJ	London SEJ	East	Forecaster	Forecaster	Experian
	(chosen)		employees	Α	В	
Primary and utilities	0	1367	1182	2556	3220	1869
Manufacturing	0	1975	4756	748	8078	1819
Construction	0	5578	7084	2820	5632	8681
Wholesale	0	3359	3581			1400
Retail	0	1992	3943			3315
Transportation and storage	0	4854	958	345	720	2805
Accommodation and food services	0	3143	2921	3156	3995	1113
Information and communication	0	1021	1906	1914	1436	2661
Financial and insurance activities	0	1651	2390	2598	2384	310
Professional and real estate	0	1049	7563	1362	2878	5233
Administrative and support services	0	7754	n/a	n/a	n/a	1719
Public administration and defence	0	1314	946	528	50456	n/a
Education	0	2248	n/a	n/a	n/a	998
Health and social work	0	774	3868	6530	8548	1898
Arts, entertainment and recreation	0	1185	1558	5858	3953	2609
Other service activities	0	13707	2979	5631	4123	11124
		N	lean percenta	ge deviation (	(%)	•
	Tested o	ptions for Ea	st SEJ back	External	forecaster ba	ck series
	UK SEJ	London SEJ	East	Forecaster	Forecaster	Experian
	(chosen)		employees	Α	В	
Primary and utilities	0	12	11	28	19	
Manufacturing	0	8	19	3	87	7
Construction	0	7	10	4	10	10
Wholesale	0	20				8
Retail	0	8	14			11
Transportation and storage	0	25	7	3	5	15
Accommodation and food services	0	26	23	26	31	7
Information and communication	0	8	13	18	11	37
Financial and insurance activities	0	29	33	39	77	8
Professional and real estate	0	3	35	4	8	26
Administrative and support services	0	187	n/a	n/a	n/a	16
Public administration and defence	0	65	58	43	98	n/a
Education	0	22	n/a	n/a	n/a	12
Health and social work	0	5	35	28	212	12
Arts, entertainment and recreation	0	8	12	72	51	25
Other service activities	0	132	13	19	16	90
Source: GLA Economics calculo						

Source: GLA Economics calculations

Notes: Experian self-employment series spliced to ONS values for self-employed jobs at 1996 Some estimates have been suppressed where it might disclose the identity of the external forecaster, and/or where estimates are not robust

### E.7. Output data definitions

This section discusses the measures of output, and the available ONS series to provide a backcast series.

There are three ways to measure national output:

- Income-based approach which measures the total income generated by the production of goods and services within the economy;
- Production-based approach which measures the sum of the value added created through the production of goods and services within the economy (our production or output as an economy); and,
- Expenditure-based approach which measures total expenditure on all finished goods and services produced within the economy.

At a UK-level the Office for National Statistics combines the three estimates into a single measure. Conceptually they are equivalent once you take account of trade effects with other countries as measured by the balance of payments.

Statistics for regional output use an income measure, and this is a National Statistic. ONS has also developed a production measure, which currently is an experimental statistic. There is no regional expenditure measure as it is not straightforward to attribute to residence or location. It would need to reflect that commuters and residents might spend money outside the region, and tourists and visitors would spend money in the region.

ONS provides output statistics measured by GVA or gross domestic product (GDP). The link between GVA and GDP is<sup>40</sup>:

- GVA (at current basic prices; available by industry only)
- plus taxes on products (available at whole economy level only)
- less subsidies on products (available at whole economy level only)
- equals GDP (at current market prices; available at whole economy level only)

Two ONS data series have been used to support this analysis:

#### Government Office Region GVA estimates 1997-2015

• This is an income-based measure of output

#### Standard Statistical Region GDP at factor cost, 1968-1970,1971-1996<sup>41</sup>

- These estimates can be used as a proxy for current regional Gross Value Added (GVA) estimates, but are not consistent because:
  - They were compiled as GDP estimates rather than GVA estimates.
  - They use industrial breakdowns as defined in Standard Industrial Classification (SIC) 1980 and SIC 1992, while current estimates use SIC 2007.
  - The accounting methodology has changed from the European System of Accounts (ESA) 1979 to ESA 2010.<sup>42</sup>

<sup>&</sup>lt;sup>40</sup> See [ARCHIVED CONTENT] Regional Accounts - ONS

<sup>&</sup>lt;sup>41</sup> See <u>Historical Regional GDP 1968 to 1970 and 1971 to 1996 - Office for National Statistics</u>

<sup>&</sup>lt;sup>42</sup> See European system of accounts - ESA 2010 - Product - Eurostat

The productivity back series for the employment projections uses a real output series, that is a series where output for all year is measured in the prices of one year, and so excludes the effects of inflation.

The base measure of output used by GLA Economics is nominal GVA as this is the main current ONS series. ONS regional price deflators, which convert nominal GVA to constant prices, have not been used as they are an experimental series, and are only available to 1997. This analysis for the East of England converts sub-regional GVA nominal GVA estimates for 1997 onwards using the same methodology that GLA Economics uses to derive real GVA estimates for the London economy<sup>43</sup>.

For the period 1981-96 the only price deflator which is available back is for the UK<sup>44</sup>, and so this is what has been applied to sub-regions of the Wider South East to constrain GVA estimates for the East and South East of England from backcasting real GVA estimates for 1997 to 2015.

### E.8. Backcasting GVA to 1981

#### E.8.1. Available data and geographical coverage

The approach adopted has been to splice the GVA series back to 1997 with the GDP series up to 1996. The GDP series is only available for SSRs, which do not align with GORs. The GVA data is available for SSRs and GORs. The NUTS1<sup>45</sup> regional geography is GORs, while it is possible to produce GVA estimates for SSRs from NUTS2 sub-regional geographies.

The East of England GOR consists of:

- East Anglia
- Bedfordshire and Hertfordshire
- Essex

Outside London there were two SSRs in the wider south east:

- East Anglia
- Rest of South East, consisting of the South East GOR, Bedfordshire and Hertfordshire, and Essex

That is the Rest of South East SSR extends beyond the South East GOR, and covers part of the East of England in a way which aligns with current geographies, see Map 1 above.

#### E.8.2. Development of a GDP back series

The development of the projections requires a real GVA series back to 1981 for the East of England. In parallel, the development of the South East labour market projections also requires the development of a real GVA series for that region. There is a GDP series for these two areas combined, which is to combine the GDP estimates for East Anglia and the Rest of the South East. This can provide a consistency check, and constraint, on the combined GVA estimates for the GORs, but first it requires the GDP estimates to be placed on a consistent basis. This section explains how this has been done:

<sup>&</sup>lt;sup>43</sup> See <u>Modelling real quarterly GVA data for London | London City Hall</u>

<sup>&</sup>lt;sup>44</sup> See <u>UK Economic Accounts time series dataset - Office for National Statistics</u>

<sup>&</sup>lt;sup>45</sup> For definitions see <u>Eurostat - Office for National Statistics</u>

As GVA data starts from 1997, and the last year of GDP data is 1996, there is no year for which there is both GVA and GDP data, and so there is a discontinuity in the series. The recorded share of UK GDP of the Wider South East outside London in 1996 is notably higher than the comparable share of UK GVA in 1997. This is most likely attributable to different means of measuring output as more taxes are likely to be paid in wealthier parts of the country such as London, and spent elsewhere. Since the figures are not comparable, and in the absence of other data the shares of output for East Anglia and the Rest of the South East in 1996 have been maintained at their 1997 values.

Year-on-year changes in share of UK output for both these SSR are the same as for the published GDP data. This is applied to UK GVA data to estimate GVA for East Anglia and the Rest of the South East for 1981-1996.

#### E.8.3. Development of a GVA back series

Two options for comparison have been considered to splice SSR and East of England GOR data:

- East Anglia SSR
- Rest of South East SSR

There are a set of statistical comparisons for these options at Table E.7. Across a range of metrics both options are very similar to the series for the East of England.

	East of England	East Anglia SSR	Rest of South East SSR
CAGR	3.8%	3.9%	3.9%
Difference in CAGR	0.0%	0.1%	0.1%
Correlation coefficient	1.000	0.998	0.998
Cumulative sum of forecast differences	0	7	25
Mean absolute deviation	0	2	2
Mean percentage difference (%)	0	2	1
regression statistical significance			
x-coefficient		yes	yes
intercept term		yes	no
F-statistic		yes	yes

## Table E.7 Comparisons of statistical properties of options and tests for backcasting East of England GVA series

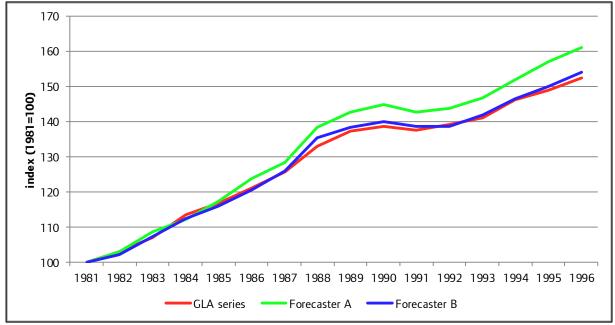
Source: GLA Economics calculations

**GLA Economics has backcast East of England GVA using East Anglia as the comparator geographic area**. The statistical fit is marginally better than for the Rest of South East SSR, and East Anglia lies wholly within the East of England which seems more appropriate for a comparator. The backcast East of England GVA estimates for 1981-1996 have been derived through a series of steps:

- Produce unconstrained estimates through linear regression for each year
- Add for each year to unconstrained estimates for the South East of England, and set out in the South East of England labour market projections paper, which provides a GVA back series for the wider south east outside London
- Estimates for GVA for the East of England and the South East of England for each year are constrained to estimates for GVA for the wider south east outside London derived from the GDP series, as set out section E.8.2

A comparison of backcast series from the option in this analysis, and with external forecasters is at Figure E.3 and Table E.8. The trends in the series are reasonably similar, although the GLA Economics series is closer to that of Forecaster B of the external forecasters.

Figure E.3 Comparison of East of England GVA series 1981-1996, GLA Economics series and back series of external forecasters



Source: GLA Economics calculations

## Table E.8 Comparison of East of England GVA series 1981-1996, GLA Economics series and back series of external forecasters

	GLA series	Forecaster A	Forecaster B
CAGR	2.9%	3.2%	2.9%
Difference in CAGR	0.0%	0.4%	0.1%
<b>Correlation coefficient</b>			
	1.000	0.999	0.999
Cumulative sum of			
forecast differences	0	-259215	-222296
Mean absolute			
deviation	0	16201	13893
Mean percentage			
difference (%)	0	23	19

Source: GLA Economics calculations

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