# GREATER LONDON AUTHORITY

# **REQUEST FOR MAYORAL DECISION - MD2002**

## REVIEW OF LONDON'S PREPAREDNESS TO RESPOND TO A MAJOR TERRORIST INCIDENT

## **Executive Summary:**

The Mayor intends to contract Lord Harris of Haringey to lead an independent review of London's preparedness for a major terrorist incident. This is in order to provide assurance to the Mayor that London is as ready and organised as it can be in case of a major incident, and has the resources and expertise needed to cope. Where necessary and appropriate, Lord Harris will advise on what steps might be taken to mitigate any weaknesses. The review will begin in June 2016, and will report findings to the Mayor in the Summer.

#### Decision:

That the Mayor approves:

- 1. The appointment of Lord Harris of Haringey to undertake a review of London's preparedness for a major terrorist incident;
- 2. Expenditure up to a maximum of £15,000 (excluding VAT and reasonable out-of-pocket expenses) to procure the services of Lord Harris of Harringey to undertake the review; and
- 3. An exemption under GLA's Contracts and Funding Code from the requirement for a competitive process.

# Mayor of London

I confirm that I do not have any disclosable pecuniary interests in the proposed decision, and take the decision in compliance with the Code of Conduct for elected Members of the Authority.

The above request has my approval.

Signature:

Date:

7/6/16

# PART I - NON-CONFIDENTIAL FACTS AND ADVICE TO THE MAYOR

# Decision required - supporting report

# 1. Introduction and background

The Mayor has committed to undertake a London-wide strategic review to look at how the city is prepared to cope in light of terrorist attacks in Paris and Brussels. It will:

- consider the working relationships and cooperation between all of the agencies involved
- consider the ability to cope with multiple simultaneous incidents
- highlight gaps between agencies, or shortages of expertise and resources, and propose actions to address them.

The Review will consider the implications of multi-site attacks, including the implications of those occurring simultaneously in other parts of the country. The Review will consider the London Emergency Services Liaison Panel, the London Resilience Forum, the effectiveness of collaboration between the emergency services, the inter-operability of services (including radio communications), and the programme of joint planning and exercising.

Lord Harris's experience makes him the most appropriate person to undertake this review, particularly given the urgency. His experience includes:

- Home Secretary's Representative, Metropolitan Police Authority between 2004 2012
- Chair, Metropolitan Police Authority, between 2000 2004
- Chair, Association of London Government, between 1995 2000
- Member, Police Counter Terrorism Board, between 2007 2012
- Chair, Advisory Council City Security and Resilience Networks since 2010
- Leader, Haringey Council between 1987 1999

He has been a member of the following Parliamentary Committees:

- National Security Strategy (Joint Committee) May 2016 -
- National Security Strategy (Joint Committee) Dec 2010 May 2014
- National Security Strategy (Joint Committee) Feb 2010 May 2010

He has been a Life Peer since 1998 and was also Leader (Labour Group) in the London Assembly from 2000 - 2004.

The cost of this review is expected to be £15,000 (excluding VAT and reasonable out-of-pocket expenses).

# 2. Objectives and expected outcomes

The GLA is looking to commission the services of Lord Harris of Haringey to undertake the review, which is due to report in the summer. It will be phased, with advice being produced on the various elements possibly as follows:

- Phase One: Police (and in particular firearms) capability
- Phase Two: Capacity of the other emergency services
- Phase Three: Capacity of other agencies and sectors, collaboration arrangements, etc.

It is proposed that, given the urgency of this work in the context of terrorist events, this should be a direct appointment without competition as provided for in the GLA's Contracts and Funding Code.

#### **Urgency:**

The Review is expected to start in June 2016.

#### 3. Equality comments

There is not expected to be any negative impact in terms of equality as part of this review; it will be mindful of all the requirements set out in the Equality Act 2010 and as a result will be of benefit to all Londoners.

#### 4. Other considerations

#### 4.1 Key risk

Should this decision not be approved, the Mayor would not receive assurance on London's preparedness for a terrorist attack. The Mayor has stated that his key priority is the safety of Londoners. If this is not approved the Mayor will not be in a position to receive a report following the review by the end of the summer.

## 4.2 Links to Mayoral strategies and priorities

To review the preparedness of London, in case of a terrorist attack, was a manifesto commitment. This cross-cutting review is comprehensive.

# 4.3 Impact assessments and consultations

The review will include wide-ranging consultation and will consider the capacity of:

- The Metropolitan Police Service (including its armed response capability)
- Other police services operating in London (including the British Transport Police, and the City of London Police) and what support might be available from elsewhere in the country
- o The London Fire Brigade
- o The London Ambulance Service
- Local Government in London
- Other agencies including Transport for London and the Port of London Authority
- Community organisations (such as British Red Cross, RNLI and the St John's Ambulance) and faith groups

# 5. Financial comments

The budget allocated to this review is £15,000 (excluding VAT and reasonable expenses). It will be paid from the Corporate Management Team Budget.

## 6. Legal comments

- 6.1 Section 31(1) of the Greater London Authority Act 1999 provides that the GLA shall not in the exercise of its general power incur expenditure in doing anything which may be done by Transport for London (TfL), the Mayor's Office for Policing and Crime (MOPAC) and the London Fire and Emergency Planning Authority (LFEPA).
- 6.2 Section 31(6) provides, however, that the restriction in section 31(1) does not prevent the GLA incurring expenditure in co-operating with, facilitating or co-ordinating the activities of, among other bodies, TfL, MOPAC and LFEPA. If any of the work proposed overlaps with any functions of TfL, MOPAC or

LFEPA, therefore, it is permitted to the extent that it constitutes co-operating with, facilitating or co-ordinating the activities of TfL, MOPAC or LFEPA.

6.3 Section 4 of the GLA's Contracts and Funding Code requires the GLA to call off the services required from an accessible framework or run a formal competition. However, the Mayor may approve an exemption from this requirement under section 5 of the Code upon certain specified grounds, one of which is urgency. Officers have indicated in section 1 of this report that this ground applies and, on this basis, the Mayor may approve the proposed exemption if he is satisfied with the content of this report.

## 7. Investment & Performance Board

This decision was not considered at the Investment & Performance board as it relates to an appointment by the Mayor.

# 8. Planned delivery approach and next steps

Activity	Timeline
Appoint Lord Harris of Haringey	June 2016
Review Start Date	June 2016
Main milestones	There will be no running commentary during the review given the likely handling of sensitive material, but the aim is to produce a report at the end of the process containing as much of the outcomes as can be made public.
Delivery End Date	Summer 2016

## Appendices and supporting papers:

None

#### Public access to information

Information in this form (Part 1) is subject to the Freedom of Information Act 2000 (FOI Act) and will be made available on the GLA website within one working day of approval.

If immediate publication risks compromising the implementation of the decision (for example, to complete a procurement process), it can be deferred until a specific date. Deferral periods should be kept to the shortest length strictly necessary. **Note**: This form (Part 1) will either be published within one working day after approval or on the defer date.

## Part 1 Deferral:

# Is the publication of Part 1 of this approval to be deferred? NO

**Part 2 Confidentiality**: Only the facts or advice considered to be exempt from disclosure under the FOI Act should be in the separate Part 2 form, together with the legal rationale for non-publication.

Is there a part 2 form - NO

ORIGINATING OFFICER DECLARATION:	Drafting officer to confirm the following (✓)
Drafting officer:  Olivia Clear has drafted this report in accordance with GLA procedures and confirms the following have been consulted on the final decision.	✓
Assistant Director/Head of Service:  Juliette Carter has reviewed the documentation and is satisfied for it to be referred to the Sponsoring Director for approval.	✓
Sponsoring Director:  Jeff Jacobs has reviewed the request and is satisfied it is correct and consistent with the Mayor's plans and priorities.	✓
Mayoral Adviser:  David Bellamy, Chief of Staff has been consulted about the proposal and agrees the recommendations.	✓
Advice: The Finance and Legal teams have commented on this proposal.	✓

The Finance and Legal teams have commented on this proposal.	<b>,</b>
EXECUTIVE DIRECTOR, RESOURCES:	
I confirm that financial and legal implications have been appropriately consid	ered in the preparation of this
report.  Signature  Date	
Signature ///. Date	02.06-16
TOM MIDDLETON OUT REHALF OF MARTIN	CLARKE

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I am satisfied that this is an appropriate request to be submitted to the Mayor

Signature

Date 3/6/2016

