

## Reducing Reoffending Board – Meeting Note

9 September 2019

### Organisations in Attendance:

Mayor’s Office for Policing and Crime (MOPAC)  
NHS England  
Clinks  
Metropolitan Police Service (MPS)  
Department for Work and Pensions (DWP)  
London Councils  
National Probation Service (NPS)  
Public Health England (PHE)  
London Heads of Community Safety (LHOCS)

### Organisations Absent:

Her Majesty’s Prison and Probation Service (HMPPS)  
Community Rehabilitation Companies (CRC)  
Youth Justice Board (YJB)  
Her Majesty’s Courts and Tribunals Service (HMCTS)  
Wormwood Scrubs

### 1. Welcome and apologies

Chair welcomed members to the Reducing Reoffending Board and gave apologies for absence as received.

#### Actions from previous meeting and progress made on discussions

1	Partners to contact MOPAC with their data input into the substance misuse and mental health performance framework	<b>Roll over -</b> more data needed
2	MOPAC to update performance presentation for circulation	<b>Complete</b>
3	MPS/MOPAC to review the outcomes of the Diversion Pilot and feedback to Board on progress.	<b>Ongoing -</b> pilot launched Sept '19
4	MOPAC to continue conversations with MoJ / MHCLG about the potential of including female offenders in the prison accommodation pilot.	<b>Closed -</b> continuing conversations

### 2. Performance Data and Updates

MOPAC ran through a presentation which highlighted the key areas under the RRB workplan and the data we have available for each of these. Some of the key headlines include:

- There has been a drop in the proportion of female offenders that are first time offenders, though this is still higher than the national average
- There remains a data gap around substance misuse and mental health. Public Health England may have data to contribute to building a picture of substance misuse
- The proportion of BAME young people reoffending and receiving custodial sentences is at least 5% higher than the white comparator

It was discussed that, as regards disproportionality, what the Board has the ability to impact is access to rehabilitation services. The data presented is not reflective of this so should be adapted.

**Action:** MOPAC to look at RRB projects, map data collected and consider how best to present it to the Board. Other suggestions were stop and search, and diversion.

The MPS are starting to introduce scrutiny panels that show cases without gender and ethnicity information to look at data charging and out of court disposals in relation to youth offending.

**Action:** MPS to share result of scrutiny panels on quarterly basis and data on the use of out of court disposals

**Action:** Youth disproportionality action plan to be shared at the next Board meeting.

It was raised that one of the key challenges in prisons is probation and rehabilitative services accessing individuals, as the sites are often on lockdown and there is a lack of staff to escort them.

**Action:** MOPAC to link up with NHS England regarding the Prison Pathfinder rollout to Scrubs and ensure there is a link to current provision regarding personality disorders.

There is a broader question about what partners want to achieve in MPS custody, as there are a number of pieces of work ongoing (e.g. DIP, Liaison and Diversion, MPS diversion) which require co-ordination.

The MPS will discuss with PHE and L&D about what liaison and diversion data is available. This will feed into a presentation at the next Board. The RRB would then present this to the LCRB at the end of March 2020, highlighting what to do differently and how to invest upstream when it comes to diversion.

**Action:** MPS to present at next meeting, with a focus on what we want police custody to achieve in the next five to ten years

It was suggested that the work on the Continuity of Care T&F group could be expanded after the launch of referral pathways products in February, to look at all rehabilitation offers and continuity into the community.

**Action:** MOPAC to organise a separate session on release planning involving all partners, checking previous workshops to ensure there is no duplication

**Action:** Board to escalate the results of this session to LCRB. Is there a short-term answer to improving release planning which can be implemented ahead of the probation recommissioning piece?

### **3. Transitions**

MOPAC gave an update on progress made with Devolution, with MoU 2.0 set to be published by mid-late October, with a presentation to LCRB in Oct. There has been extensive engagement from partners in workshops, including from many partners on the Board, which has been really important to ensuring commitments meet London's priorities

**Action:** MOPAC to circulate MoU 2.0 draft after Devolution Board on 27<sup>th</sup> September

The key commitments relate to the following:

- Funding for victims' services,
- Collaboration to make improvement to the NPS victim contact scheme,
- Sustainable funding for female offender services
- Exploring co-commissioning with the National Probation Services
- A pilot to improve provision for young people as they transition from YOS to probation

MOPAC then provided further detail on the transitions pilot, which is proposed that it is included within the RRB core priorities.

We know that young adults commit a high proportion of crime and have a high rate of reoffending, but also that they are likely to grow out of their offending behaviour. In transitioning from YOS to adult services they face a cliff-edge in terms of the support available to them.

A working group will meet for first time on 2<sup>nd</sup> October with key partners including the MoJ, NPS, CRC, YOSs YOTAD Network, LHOCS, and London Councils - to discuss offer and training.

NPS have a 18-24 Task and Finish group which has been set up recently, so it will be important to ensure there is no duplication. For the pilot, it will be important to consider how support is delivered as well as the suite of interventions.

**Action:** NPS to inform MOPAC on who would be most appropriate to include on a call ahead of the first working group in October.

**Action:** NPS to share the workbook developed by the NPS for working with young adults.

**Action:** MOPAC to present a draft Terms of Reference at the first working group and circulate to RRB members once finalised.

It was highlighted that a transitions pilot needs to be truly sustainable and be suitable for pan-London rollout.

### **4. Persistent Offenders**

NPS gave a presentation on persistent offenders. At the last working group there was provisional agreement that we would aim to reshape IOM work in London by using a new criteria. The proposed new criteria would be as follows:

- OGRS 75%+ and OVP 30%+
- OASys Violence Predictor (OVP) predicts violent offending (of any seriousness) and is based on both static and dynamic factors, hence can show changes in offenders' risk and progress/deterioration.

This change would reduce the size of the IOM eligible cohort by focusing more on those who pose a risk of violent reoffending as part of their pattern of persistent offending.

There will continue to be integrated multi-agency action to tackle the repeat offenders whose pattern of frequent reoffending leads to the most crime in London. However, the changes in London will combine this with a focus on the top 10% of offenders who are assessed to pose the most risk of reoffending violently over a two-year period. This more consistent focus on reducing the risk of violent reoffending across London will be measured for its impact locally and also allow boroughs flexibility to work with those cases who are seen as a priority locally.

This may bring out geographical tensions based on the police's current role and BCU arrangements. It also needs to be ensured that mechanisms exist in all boroughs to support a new approach as some CSPs have been disbanded.

There will naturally be some cohort overlap with MAPPA and DA, so there is a need to be clear on what the added value is for the IOM cohort.

Changing the cohort in this way will reduce the number of women, and it is important to ensure this has been considered carefully. However, there are a range of services available to female offenders so arguably it is right that this cohort and interventions focuses more on male offenders to enhance their offer.

**Action:** NPS to present persistent offenders as an agenda item in November's LCRB

This presentation should highlight the things we need to be able to provide, and what offenders have access to or require access to. This will help expedite a response from the Mayor, Violence Reduction Unit, and the MoJ. The presentation should be circulated to board members before circulation to LCRB partners. All RRB members are responsible for internally briefing their organisations to make them aware of this coming up at LCRB.

## **5. DIP**

There was no time in the meeting to discuss this agenda item, so it was agreed to produce a summary paper to circulate to the Board.

**Action:** MOPAC to produce summary paper on DIP Review for circulation to the Board

It was highlighted that there is a national review on drugs policy coming out soon and so it may be advisable to wait for this.

## **6. AOB**

Sam thanked board members and closed the meeting.

**Action Summary:**

1	MPS to share result of scrutiny panels on quarterly basis and data on the use of out of court disposals
2	Youth disproportionality action plan to be shared at the next Board meeting.
3	MOPAC to link up with NHS England regarding the Prison Pathfinder rollout to Scrubs and ensure there is a link to current provision regarding personality disorders.
4	MPS to present at next meeting, with a focus on what we want police custody to achieve in the next five to ten years
5	MOPAC to organise a separate session on release planning involving all partners, checking previous workshops to ensure there is no duplication
6	Board to escalate the results of this session to LCRB. Is there a short-term answer to improving release planning which can be implemented ahead of the probation recommissioning piece?
7	MOPAC to circulate MoU 2.0 draft after Devolution Board on 27th September
8	NPS to inform MOPAC on who would be most appropriate to include on a call ahead of the first working group in October.
9	NPS to share the workbook developed by the NPS for working with young adults.
10	MOPAC to present a draft Terms of Reference at the first working group and circulate to RRB members once finalised.
11	NPS to present persistent offenders as an agenda item in November's LCRB
12	MOPAC to produce summary paper on DIP Review for circulation to the Board

**Next meeting date:**

19<sup>th</sup> November 2019